City of Murfreesboro Fifth Program Year Action Plan – 2014-15





. . . creating a better quality of life

July 1, 2014 – June 30, 2015

Prepared by
City of Murfreesboro
Community Development Department
211 Bridge Avenue, P.O. Box 1139
Murfreesboro, TN 37129

POLICY OF NONDISCRIMINATION

The City of Murfreesboro does not discriminate on the basis of race, color, national origin, religion, sex, familial status or disability in the admission or access to, or treatment or employment in, its federally assisted programs or activities.

JOHN CALLOW, COMMUNITY DEVELOPMENT DIRECTOR NAME

211 BRIDGE AVENUE ADDRESS

MURFREESBORO, TN 37129 CITY, STATE, ZIP CODE

> (615) 890-4660 TELEPHONE NUMBER

has been designated to coordinate compliance with the nondiscrimination requirements contained in the Department of Housing and Urban Development's (HUD) regulations implementing Section 504 (24 CFR Part 8, dated June 2, 1988), Section 3 (24 CFR Part 135, dated October 23, 1973, Use of Small and Disadvantaged Businesses and Hiring Lower Income Residents of the Project Area), Equal Employment Opportunity Act of 1978 (In House Equal Employment Opportunity), Executive Order 11246, as amended by Executive Order 11375 (Equal Employment Opportunity on Federal Assisted Construction Contracts), Executive Order 11625 (Minority Entrepreneurship), Title VI of the Civil Rights Act of 1964, 49 CFR Part 21, dated June 18, 1970, and Title VIII of the Civil Rights Act of 1968 as amended by Fair Housing Amendment Act of 1988.



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Narrative Responses

GENERAL

Executive Summary

The City of Murfreesboro has been a direct recipient of a Community Development Block Grant since 1984. Funding and oversight come from the U.S. Department of Housing and Urban Development (HUD). The City of Murfreesboro delegates programmatic responsibilities for administering the CDBG program to its Community Development Department. In 2010, the City adopted its most recent five-year Consolidated Plan. This Action Plan is the fourth issued to support the current Consolidated Plan.

For 2014-15, the City's CDBG allocation from HUD is \$755,471, a reduction of \$17,366 from 2013-14. Proposed CDBG revenues for the coming year include an estimated carry-forward from 2013-14 of \$101,714 and 2014-15 program income of \$15,000. The exact carry-forward will be known after the books are closed on 2013-14. The Fifth Program Year Action Plan, available for public inspection and comment from April 15, 2014, through May 16, 2014, allocates funds to its core programs as follows: Administration – 14%; Housing Rehab – 49%; Affordable Housing – 21%; Public Service – 13%; Acquisition - 3%.

The City is not a direct recipient of Emergency Solution Grant funding, but does receive a portion of the State of Tennessee's ESG allocation through the Tennessee Housing Development Agency (THDA). THDA has awarded the City \$178,902 for the period July 1, 2014, to June 30, 2015.

The City is not a direct recipient of HOME funds, but has applied for a \$500,000 HOME grant from THDA. Grant allocations are made on a competitive basis and results of the 2014 funding round are expected to be released in May. Should the City's application be successful for all or part of the funding requested, it would be applied to Housing Rehabilitation over the course of a three-year contract.

The purpose of the Action Plan is to inform the public how the City of Murfreesboro expects to allocate the federal resources made available through the U.S. Department of Housing and Urban Development (HUD). Murfreesboro's Community Development Department uses the information in the Action Plan to guide its efforts and measure how effectively the City employs HUD funding to meet the needs of residents, particularly those needs related to safe, decent, affordable housing and creating and sustaining a suitable living environment in all parts of the City. HUD uses the Action Plan as a benchmark to evaluate the City's Consolidated Annual Performance and Evaluation Report (CAPER) submitted at the end of each program year.

The City's policy throughout its history as a Community Development Block Grant entitlement – since 1984 – is to make assistance using CDBG funds available throughout the City of Murfreesboro. There are income-eligible residents living in every census tract in the city who need the services provided either directly or indirectly from CDBG and other programs administered by the by the Community Development Department. Because of income eligibility requirements, services provided tend to be concentrated in the city's core census tracts: 416, 418, 419, 420 and 421.

Murfreesboro's City Council has identified four building blocks to guide the City in fulfilling its mission:

- A focus on safe and livable neighborhoods
- Maintaining strong and sustainable financial and economic health
- The delivery of excellent services with a focus on customer service and efficiency
- Engaging the community

These building blocks are completely compatible with CDBG's statutory program goals dealing with decent housing, suitable living environment and expanded economic opportunities. The purpose of this plan is to articulate the City's strategy for converting a unified vision into action.

Funds from the City's 2014-15 CDBG allocation will be used to support the Community Development Department's existing housing programs, public service projects to benefit the city's income-eligible residents, and administrative expenses.

The federal CDBG rule (24 CFR 570) caps spending for public service activities at 15 percent of the current grant plus 15 percent of the program income generated in the previous year. The City estimates approximately \$115,610 is available for Public Service Grants in 2014-15. This plan recommends awarding 15 grants.

The longstanding policy of the City of Murfreesboro is to affirmatively further fair housing. To that end, the City actively engages in activities which promote fair housing, educate the public about fair housing and which facilitate handling of complaints when they arise. In FY2009, the City commissioned an Analysis of Impediments to Fair Housing Choice (AI).

A review of the impediments identified in the AI is included in the **Attachments** section of this Action Plan. The report offered a number of recommendations which the City began implementing in FY2010. Those implementation efforts will continue in FY2013. The City will also continue providing financial assistance for the Tennessee Fair Housing Conference held annually during Fair Housing Month in April and actively promote the conference to Realtors, property managers, landlords, developers, nonprofit organizations involved in housing activities.

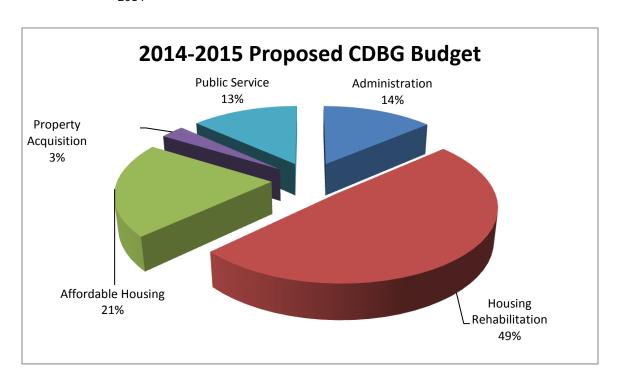
At its **May XX, 2014**, meeting, the Murfreesboro City Council approved the Fifth Year Action Plan – subject to adding any comments received before submitting the plan to HUD – and authorized Mayor **XXXX XXXXXX** to sign the required certifications and the SF 424.

Community Development Department Proposed 2014-2015 Budget

Revenue	
CDBG Grants	\$857,185
FY2014 Grant -\$755,471	
Carry forward -\$101,714	
CDBG Program Income	\$15,000
Emergency Solutions Grant (THDA)	\$178,902
HOME Grant (THDA)*	\$500,000
Total Estimated Funding Available	\$1,551,087

Expenses	
Administration	\$127,858
Housing Rehabilitation	\$929,577
Affordable Housing	\$181,191
Property Acquisition	\$ 26,000
Public Service	\$115,610
Emergency Solutions Grants	\$170,851
Total Estimated Expenses	\$1,551,087

^{*}Application submitted-Successful applicants to be announced in May 2014

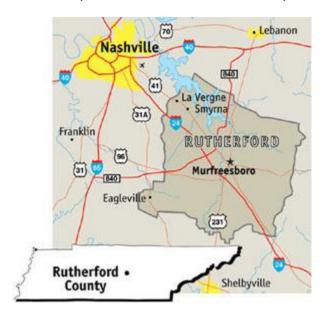




General Questions

 Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

Murfreesboro, the county seat and principal city of Rutherford County, is located in the geographic center of Tennessee approximately 30 miles from downtown Nashville. The proximity of the city and Rutherford County to Nashville is just one of many factors which have led to extraordinary growth in the last three decades. More than 25,000 residents choose to work in Davidson County and live in Rutherford County.



With more than 25,000 students attending classes on its campus in Murfreesboro, Middle Tennessee State University has more undergraduates than any university in Tennessee. The university is Rutherford County's third largest employer (2,208), behind only county government (5,100, which includes teachers in the county school system) and Nissan North America Inc. just north of Murfreesboro in Smyrna. State Farm Insurance employs 1,665 at its Murfreesboro regional office. Middle Tennessee Medical Center and the Veterans Administration Tennessee Valley Healthcare System's Alvin C. York Campus attract medical practitioners from around the world. Verizon Wireless employs more than 1,100 at its Murfreesboro call center. In late 2012, Amazon completed construction of a 1,015,740 SF fulfillment center in southeast Murfreesboro and began operations. When fully operational, the project is expected to employ 1,150 with a median pay of \$16.50 per hour.

The 1990 U.S. Census counted 47,905 residents in Murfreesboro. By 2000, the official tally was up to 68,816, but the growth of the 1990's was mere prelude to the first decade of the 21^{st} Century. From 2000 to 2010, the city's population increased by 58 percent.

Census		Population Estimates					Census	
2000	2002	2003	2004	2005	2006	2007	2008	2010
68,816	76,737	79,339	82,889	88,156	93,851	98,316	101,753	108,755

Sources: U.S. Census Bureau 2008 Population Estimates and 2010 Census

The Census Bureau's most recent estimate of Murfreesboro's population is 114,038.

April 1, 2010 Population Estimate (as of July 1)		/ 1)		
Census	Estimates Base	2010	2011	2012
108,755	109,048	109,530	111,831	114,038

Source: U.S. Census Bureau Annual Estimates of the Resident Population: April 1, 2010 to July 1, 2012

Murfreesboro's *Analysis of Impediments to Fair Housing Choice 2010* includes a detailed analysis of the city's racial composition:

"Murfreesboro's racial composition has remained fairly constant throughout the last three decades with the percentages of Hispanics, Asian and 'some other race' increasing slightly while there has been a very small decline in the percentage of people of African ancestry."

	Racial Composition of Murfreesboro: 1980-2007					
Year	White	African American	Asian	Some Other Race	Hispanic of Any Race	
1980	83.9%	15.0%	0.4%	0.6%	0.1%	
1990	82.3%	14.5%	2.8%	0.4%	0.8%	
2000	81.0%	14.1%	2.7%	2.2%	3.5%	
2007	83.1%	13.9%	1.4%	2.0%	2.6%	

Source: Analysis of Impediments to Fair Housing Choice 2010

The 2010 Census showed increases in all categories except white, where the percentage of residents identifying themselves as White dropped by 5 percent. The number of Hispanic residents increase almost three-fold in 10 years, from 2,430 in 2000 to 6,453 in 2010 (3.5% of total population in 2000; 5.9% in 2010.)

Racial Composition of Murfreesboro: 2010					
Year	White	African American	Asian	Some Other Race	Hispanic of Any Race
Percent	78.3%	15.2%	3.4%	3.1%	5.9%
Number	85,123	16,510	3,658	3,464	6,453

Source: 2010 Census

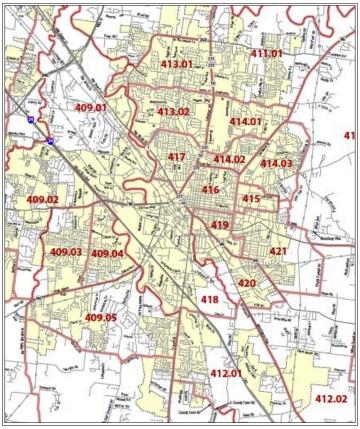
Approximately half (1,830) of the Asian population in the 2010 Census is listed as other. The vast majority are members of the city's Laotian community.

In 2000, the city had five census tracts in which the number of Black residents exceeded the overall percentage for the entire city and four in which the same was true for Asian residents. The percentage of Hispanic residents in three tracts exceeded the cite-wide average:

Tract	Black	Asian	Hispanic
409		3.8%	
415	27.3%		
416	16.0%		
417			8.5%
418	22.3%	3.9%	
Tract	Black	Asian	Hispanic
419	47.0%		6.8%
420		3.9%	12.0%
421	20.7%	6.8%	

Source: 2000 Census

Murfreesboro's 2010 Census Tracts



Source: U.S. Census Bureau

Tracts 414.01, 414.02, 414.03, 416, 419 and 421 are Qualified Census Tracts (QCT) – Tracts designated as QCTs have poverty rates of 25% or higher

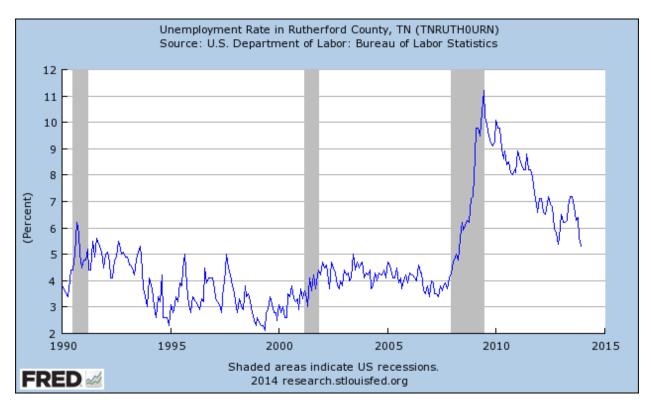
In 2010, the city-wide average percentages were exceeded by Black residents in six tracts, by Asians in six (four of the tracts were part of Tract 409 in the 2000 Census), and by Hispanics in seven:

Black - 414, 415, 416, 418, 419, 421 Asian - 409.01, 409.02, 409.03, 409.04, 420, 421 Hispanic - 409.01, 416, 417, 418, 419, 420, 421 The percentage of Black residents in Census Tract 419 dropped from 47 percent in 2000 to 42.7 percent in 2010. The percentage of Asian residents in Census Tract 418 dropped from 3.9 percent in 2000 to 3 percent in 2010. Census Tract 415 consists primarily of the Middle Tennessee State University Campus.

A chart comparing racial and ethnic demographics from the 2000 Census and 2010 Census is in the **Attachments** section of this Action Plan.

One by-product of the rapid growth was heavy pressure on the supply of affordable housing available for rent and home ownership. Almost 34% of the city's occupied housing units have been constructed since 2000, 7.5% since 2005.

After more than a decade of virtually full employment, the unemployment rate for Rutherford County went above 11 percent in mid-2009, dropped to 5.1 percent by December 2012, but risen to 5.3 percent by December 2013. Many homeowners who survived the burst of the housing bubble in 2008 lost homes not because of bad loans, but because of lost jobs. Because of the improved employment opportunities in the county, the threat of foreclosure has lessened but nevertheless remains.



For the 18-month period in 2007-08 HUD used to develop its original Neighborhood Stabilization Program data set, a Murfreesboro census tract, Tract 409, had the second largest number of foreclosures in Tennessee. Another result of the crisis was a dynamic construction industry that virtually dried up. Since January 2012, construction of both multifamily and single- family housing has improved dramatically. For the calendar year 2013, the City of Murfreesboro issued building permits for 539 new single-family units and 889 new multi-family units, a total of 1,428 new units. This trend continues. Through the end of February 2014, the City issued building permits for 105 new single-family units and 553 new multi-family units.

While a government entity itself might not be using discriminatory housing practices or policies, it should recognize that when its passive approach results in segregative living patterns, it needs to take action to correct this distortion of the free housing market as part of its legal obligation to affirmatively further fair housing. Murfreesboro hasn't been sitting still. It adopted policies that support fair housing in 1988 as part of the comprehensive land use plan that guides the city to this day:

"The City will encourage a diversity of housing types and population densities throughout the City in order to maintain a diverse and integrated population. The City will not seek to exclude any racial or socioeconomic segment of the population from any area of the city by imposing minimum requirements that are designed to so exclude.

"Residential single-family developments are to occur in these manners: the entire development will be according to the existing classification; a consideration in residential zonings will be to provide housing that a 'neighborhood' school philosophy can be maintained. An achievement of social/racial/economic heterogeneous grouping of children in each elementary school zone will be a goal and it will be recognized that residential zoning classifications to some extent serve to meet this goal."

2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.

Murfreesboro is committed to creating a better lifestyle for all its citizens. When the City allocates its CDBG dollars, this commitment is concentrated on its low- and moderate-income residents. An estimated 49.6 percent of the city's households have an income $\leq 80\%$ of the Area Median Income (AMI) and qualify as low- and moderate-income under HUD guidelines and 17.8 percent (up from 17.4 percent a year ago) of individuals fall below the poverty rate. Because these residents are found throughout the city, the City has chosen to target people rather than specific areas.

Investments through the City's Affordable Housing Assistance Program (first-time homebuyer assistance) and Housing Rehabilitation Program are driven by demand, rather than geography. Nevertheless, income caps for both programs, the availability of affordable housing stock for sale and the age of homes needing rehabilitation and neighborhood demographics tend to focus investments in the City's core census tracts: 414.01, 414.02, 414.03, 416, 417, 418, 419 and 421.

3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.

For a number of years, the City has used CDBG funds to help provide elder daycare at St. Clair Street Senior Center and this will continue in FY2014. Because the space available for elder daycare at the Center is limited, the program has a waiting list. Mindful Care serves the same population and provides added capacity to meeting the need.

Transitional housing for the chronically homeless remains a significant underserved need. This need was spotlighted in *The Strategic Framework for Ending Chronic Homelessness in Murfreesboro*. That report, published in 2006, is being updated by the Planning Working Group of the Murfreesboro/Rutherford County Homeless Task Force. The City and the Murfreesboro Housing Authority, and nonprofit agencies with an interest in housing continue to pursue funding for transitional and permanent supportive housing through HUD's Continuum of Care programs.

The problem of homelessness in Murfreesboro is not limited to the chronically homeless. Shelters operated by Room in the Inn, the Salvation Army and Domestic Violence find themselves filled to capacity most nights, regardless of the season. The Emergency Solutions Grant caps funding for shelter operations. Each of the three shelters listed above will received a \$30,000 award from the City to assist with shelter operations for the period July 1, 2014, through June 30, 2015. The Journey Home has been allocated funding to assist with Coldest Nights, a street outreach to get the unsheltered out of the weather on nights when the temperature s expected to be below 32°. The balance of available Emergency Solutions Grant funding will be used for homeless prevention and rapid rehousing.

4. Identify the federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.

City of Murfreesboro - Community Development Department

Financial Resources - Planned Sources:

Sources	Available \$
Community Development Block Grant	
2014-15 Grant	755,471
Carry forward	101,714
Program Income	15,000
HOME (from THDA) - Applied For	500.000
ESG (from THDA)	178,902
Total Available	1,551,087

The City has applied to THDA for a HOME grant in the amount of \$500,000. THDA makes its awards in mid-May. If awarded, the Community Development Department would use HOME money to supplement CDBG funding for housing rehabilitation projects.

Low Income Housing Tax Credits

THDA approved no new LIHTC projects for Murfreesboro in the 2013 funding cycle. The City supported one LIHTC application for the 2014 funding cycle. THDA had not announced the allocations at the time this document was submitted to HUD.

Project ID	Project Name	Total Units	Requested Allocation
TN14-039	The Ridge at Murfreesboro	74	\$863,341

Murfreesboro Housing Authority

Sources	Planned \$
Federal Grants (Projected 2014-2015)	•
Public Housing operating Fund – 2014	1,333,800
Public Housing Capital Fund – 2014	453,077
Section 8 Tenant-Based Assistance	3,619,895
Prior Year Federal Grants (unobligated	
funds)	
Capital Fund – 2012	-0-
Capital Fund – 2013	422,000
Public Housing Dwelling Rental Income	
Rent	800,000
Maintenance	15,000
Other Income	
Interest	1,500
Non-dwelling rent	34,200
Non-federal sources	
Excess Utilities	6,000
Investments	1,500
Homeless Apartment Rental	9,500
Total Resources	6,696,472

Murfreesboro/Rutherford County Continuum of Care

Financial Resources Available For 2014-2015

Permanent Supportive Housing

Applicant	Project	New/ Renewal	Awarded Amount
Greenhouse Ministries	The Cottage Program	R	\$43,747
Murfreesboro Housing Authority	SHP	R	\$381,447
The Journey Home	Family Leasing	R	\$54,754
The Journey Home	Chronic Homeless Leasing	R	\$8,840
The Journey Home	2013 Older Youth	R	\$18,096
The Journey Home	2013 LOV Leasing (Assumed)	R	\$13,904
Domestic Violence Program	Permanent Housing	R	\$13,988

Transitional Housing

Applicant	New/Renewal	Awarded Amount
Domestic Violence Program	R	\$30,766
Charter Group	R	\$19,605

HMIS Grant

Applicant	Project	New/Renewal	Awarded Amount
Murfreesboro Housing Authority	HMIS renewal	R	\$15,718

C of C Grant Type	Total
Permanent Supportive Housing	\$534,776
Transitional Housing	\$50,371
HMIS	\$15,718
Total	\$600.865

Emergency Shelter Grant

Allocation to Murfreesboro from Tennessee Housing Development Agency

Agency	Shelter Operations	Street Outreach	Prevention	Rapid Re- Housing	HMIS	Admin	Total
Room in the Inn	\$30,000						\$30,000
The Salvation Army	\$30,000						\$30,000
Domestic Violence Program	\$30,000			\$7,865			\$37,865
The Journey Home		\$6,000	\$8,500	\$12,500			\$27,000
Volunteer Behavioral Health				\$12,500			\$12,500
Greenhouse Ministries			\$8,500				\$8,500
Doors Of Hope				\$12,500			\$12,500
Mid-Cumberland Community Action Agency			\$8,500				\$8,500
Murfreesboro Housing Authority					\$3,986		\$3,986
City of Murfreesboro						\$8,051	\$8,051
Total	\$90,000	\$6,000	\$25,500	\$45,365	\$3,986	\$8,051	\$178,902

Contract Period: July 1, 2014 through June 30, 2015

Emergency Food and Shelter Program

Allocation to Murfreesboro/Rutherford County from Department of Homeland Security through Federal Emergency Management Agency (FEMA). Program administered locally by United Way of Rutherford County.

Agency	Allocation
Domestic Violence Program	\$18,000
Meals on Wheels (MCHRA)	\$15,000
Rutherford County Food Bank	\$ 5,000
Smyrna/La Vergne Food Bank	\$15,000
West Main Mission	\$ 5,000
Salvation Army	\$22,000
The Journey Home	\$ 2,635
Feed America First of Tennessee	\$ 5,000
Loving Care	\$ 2,500
Lascassas Food Pantry	\$ 5,000
Administration	\$ 1,942
TOTAL EFSP FUNDING	\$97,077

Managing the Process

1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.

The Community Development Department is the lead agency for most programs covered in the City of Murfreesboro's Consolidated Plan. Murfreesboro Housing Authority is the lead agency for public housing, Section 8 and the Continuum of Care housing program.

2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.

Murfreesboro's most recent Five-Year Strategic Plan (2010-2015) and the subsequent action plans were prepared by the staff of the Community Development Department. Murfreesboro. The 2014-15 Action Plan is the final plan to use the current Consolidated Plan and is consistent with the 2010-15 Consolidated Plan although it has been adjusted to reflect the ever-changing needs of a rapidly growing city.

The documents are the result of a comprehensive planning process which included both formal and informal consultations with more than 50 public- and private-sector organizations. A less-than-comprehensive list of these organizations is included in the Strategic Plan. Surveys covering a number of topics were distributed widely to encourage input from a cross-section of the community. A number of persons who identified themselves as homeless or participating in homeless programs participated in the survey process and offered valuable insights. The City has continued to work closely with the organizations which provided input for the Strategic Plan so that trends can be identified quickly, planned for and acted on.

The Executive Committee of the Murfreesboro/Rutherford County Homeless Task Force provided input for the Homeless section of this Action Plan. The Murfreesboro Housing Authority supplied the Needs of Public Housing narrative that is found beginning on p. XX

3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

The Community Development Department is the City's primary liaison to the Murfreesboro/Rutherford County Homeless Task Force and the Community Development Director represents the Mayor on the Task Force Executive Committee. Among the agencies actively participating on the task force are the Murfreesboro Housing Authority, the Department of Veterans Affairs, the Tennessee Department of Human Services, the Murfreesboro Police Department, the city and county school systems, a regional mental health provider, organizations operating the City's three emergency shelters and other public- and private-sector agencies interested in the homeless issue.

The Community Development Department is a member of CADCOR, the Community Anti-Drug Coalition of Rutherford County. The Department also works with R-Connect, the self-sufficiency council sponsored by Murfreesboro Housing Authority, and the Franklin Heights Coalition. The City also holds membership in the Tennessee Affordable Housing Coalition and the National Community Development Association.

The Community Development Department is affiliated with the Rutherford County Coalition on Aging and is represented on its board by the St. Clair Street Senior Center, a CDBG public service subrecipient.

Middle Tennessee State University is both a resource and a partner. The Community Development Department works with MTSU's Center for Historic Preservation to develop house plans which will be historically sensitive to the neighborhood. These plans are used for rehabilitation reconstruction projects. Other partnerships with the university are being pursued.

The City received Public Service Grant applications from 16 agencies and organizations. The activities proposed for all 16 projects are eligible for CDBG funding under the guidelines of 24 CFR 570 and meet the national objective of benefiting low- and moderate-income residents. Fully funding all 16 requests would have required \$78,724. Because of the statutory 15% cap on CDBG funding of public service activities, the City funding limit is **\$115,610**.

The Community Development Department is recommending public service grants to 15 agencies which will use the money to promote the national objectives. Descriptions of proposed projects come from agency applications.

Big Brothers Big Sisters of Rutherford County

2013-14 Funding - \$7,500

2014-15 Funding Recommendation - \$6,000

Proposed Project

Amachi Program – "... sole purpose is to provide long-term one-on-one mentors for children of prisoners, working to ensure that they realize their God-given potential rather than following in thjeir parents' footsteps to prison."

Boys & Girls Clubs of Rutherford County

2013-14 Funding – not funded in 2013-14 2014-15 Funding Recommendation - \$6,000

Proposed Project

Power Hour – The program provides daily homework help and tutoring for young people who are having trouble mastering their academic work.

Domestic Violence Program, Inc.

2013-14 Funding - \$7,500

2014-15 Funding Recommendation - \$7,500

Proposed Project

Enhanced Case Management and Related Services - "... enhanced services for victims of domestic violence, sexual assault and elder abuse ... participants living at the safe shelter, and transitional and permanent housing units will be able to attend training, counseling and seek employment. These enhanced services will include additional case management, childcare services, in-kind/emergency payment assistance and transportation. ... Our CDBG project proposes to close ... gaps by using a part-time shelter advocate to work with the social worker to arrange the services that will allow full participation in established community resources."

Dominion Financial Management

2013-14 Funding - \$7,500

2014-15 Funding Recommendation – \$5,000

Proposed Project

Franklin Heights Financial Literacy Project – "This program includes group education, but also includes individual counseling sessions tailored to the needs of the target population for the purpose of increasing financial literacy among the residents of Franklin Heights. Financial literacy is measured by the ability of individuals and families to make appropriate decisions in managing their personal finances."

Doors of Hope

2013-14 Funding - \$6,000

2014-15 Funding Recommendation - \$6,000

Proposed Project

Housing and Counseling Fund – "During the past year, Doors of Hope has been providing an increasing level of assistance to our clients in the area of mental health counseling (with a focus on controlled substance abuse and its underlying causes). ... We are seeking assistance ... to help defray these costs over the short term, with the intention of more fully integrating these services into our organizational mission as we move forward. These services will further our mission of providing our clients with the skills that they need in order to be successful in their post-release lives and therefore not return to incarceration. ... Another area of need is housing support ... including provision of transitional housing, utility assistance,, and assistance in paying rental deposits."

The Family Center

2013-14 Funding - \$7,500

2014-15 Funding Recommendation - \$5,000

Proposed Project

Positive Parenting Program - "This request is" to partially fund two staff positions for Positive Parenting. 'Positive Parenting is a class for parents of children ages birth through 10. ... The parents we serve are at high risk for committing child abuse, including soon-to-be-released incarcerated parents, parents involved with the Department of Children's Services for custody and other issues, and parents identified by school staff due to a child's behavioral issues." Note: The Scope of Work for the 2012 Public Service Grant covered the Center's Supervised Visits program. The Center no longer offers this service and the scope of work was amended mid-year to cover Positive Parenting.

Interfaith Dental Clinic of Rutherford County

2013-14 Funding - \$10,000

2014-15 Funding Recommendation - \$10,000

Proposed Project

Affordable Dentistry for the Working Poor and Elderly – "The Interfaith Dental Clinic of Rutherford County opened in February 2012 in response to overwhelming community need, providing high quality dental care to employed adults, their children and the elderly. ... Our Affordable Dentistry for the Working Poor program provides qualified patients with comprehensive care on a sliding fee scale, based on income. Our program provides ... all services available in dentistry. Individuals with urgent pain and infection needs are cared or first as emergency patients."

The Journey Home

2013-14 Funding - \$3,333

2014-15 Funding Recommendation - \$5,886

Proposed Project

Journey Works Community Garden – Funding to assist in paying the salary of a formerly homeless or low-income client to become the full-time gardener for a project which has

supplied fresh produce to the agency's Community Café which serves over 40,000 meals annually to the community's hungry.

Kymari House, Inc.

2013-14 Funding - \$10,000

2014-15 Funding Recommendation - \$10,000

Proposed Project

Therapeutic Visitation – "Therapeutic Visitation serves families whose children are at risk due to family conflict. ... The primary goal of therapeutic visitation is to provide a physically safe environment that enables children to have a safe, comfortable and satisfying visit with a non-custodial parent or family member. ... Our on-site visitation services also provide a safe and neutral environment for parents who have experienced family violence.

Mid-Cumberland Human Resource Agency - Youth CAN

2013-14 Funding - \$10,000

2014-15 Funding Recommendation - \$10,000

Proposed Project

Support Services for Dropout Prevention - "The grant funds would go directly to the program's participant as financial assistance for supportive services. The funds remove obstacles that prevent graduation, enrollment in schools and training programs, and entry into the workforce. These expenditures align with the purpose of workforce development and our program's mission: to help young people enter the workforce. ... No other programs oir agencies in Murfreesboro (and Rutherford County) provide the Workforce Investment Act services that we provide. ... There are more eligible youth than our resources will allow us to serve."

Mindful Care Adult Day Services

2013-14 Funding - \$5,000

2014-15 Funding Recommendation - \$5,000

Proposed Project

Elders First Adult Day Services - "Mindful Care Adult Day Services provides a place for seniors to receive care and companionship during the day, while their caregivers work or receive a respite from the difficulty of caregiving. ... CDBG funds ... would be utilized in the delivery of activity programming services. The grant would partially fund the salary of one Activity Assistant. ... The goal of our program is to attain the best quality of life and create a sense of well-being for each and every one of our participants and their caregivers."

Murfreesboro City Schools

2013-14 Funding - \$12,000

2014-15 Funding Recommendation - \$12,000

Proposed Project

Franklin Heights Homework/Tutoring Program – "The Franklin Heights Family Learning Center is located on the grounds of Franklin Heights, [operated by Murfreesboro Housing Authority.] The housing development consists of 140 units. ... CDBG funds will be used to partially cover (40%) the salary of a Youth Outreach Coordinator to implement the Homework/Tutoring Program at the Franklin Heights Family Learning Resource Center. ... The Youth Outreach Coordinator will work with two teachers from Cason Lane Academy to coordinate the afterschool tutoring. The coordinator will also serve as the liaison between Franklin Heights families and Cason Lane Academy."

Read to Succeed

2013-14 Funding - \$7,500

2014-15 Funding Recommendation - \$5,000

Proposed Project

Literacy Matters in Patterson Park –This grant would leverage approximately \$71,000 in cash and in-kind contributions to promote and provide family and adult literacy programs in the Patterson Park neighborhood of Murfreesboro. CDBG funds would be used to partially fund the salary of the program director. The program director is also responsible for coordinating community activities in the Patterson Park area related to literacy.

Rutherford County Primary Care

2013-14 Funding - \$16,224

2014-15 Funding Recommendation - \$16,224

Proposed Project

Hope II at Franklin Heights – "The program was designed to meet the medical needs of those who are without insurance by providing a medical home to the underserved of our community. The Clinic was established in 1992 and opened a satellite in the Murfreesboro Housing Authority in the summer of 2007. ... If awarded a CDBG grant this year, we would be able to continue the availability of health care services to the underserved at the Hope II housing authority location. ... We currently receive a TennCare Safety Net Grant to help cover our uninsured patients. This grant, however, does not cover anyone under the age of 19. We see a large portion of children at Hope II Franklin Heights."

St. Clair Street Senior Center

2013-14 Funding - \$6,000

2014-15 Funding Recommendation - \$6,000

Proposed Project

Adult Day Services Program – "The Adult Day Services program provides respite care in a safe and warm environment for individuals that are not ready or in need of full-time institutionalized care, but are unable to be left unsupervised. ...The goal of the Adult Day Services program is for the participant to remain in their home or at the home of their caregiver and out of institutionalized care for as long as possible. The ... program allows caregivers in the community to continue employment, provide care for their children and grandchildren ... or just merely get a well-deserved break."

Citizen Participation

1. Provide a summary of the citizen participation process.

The City of Murfreesboro's Citizen Participation Plan was adopted in 1996 and revised in 2003. The plan, which is Appendix 1 of the City's current Consolidated Plan, meets the requirements specified in 24 CFR 91. A copy of the plan is available on the City website.

The City's plan encourages participation and input from all residents of the City with particular emphasis on reaching residents whose incomes will qualify them for housing and other services paid for with Community Development Department funding.

The plan also requires timely notice of public hearings, provision for residents with special needs, ready access to information and providing technical assistance to groups developing proposals. The City is committed to providing written responses to written comments within 15 days of receipt.

2. Provide a summary of citizen comments or views on the plan.

No public comments were received during the course of, or as a result of the March 4, 2014, public hearing. No written comments were received at the April 14, 2014, public hearing or during the 30-day period for public comment.

3. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.

As required by the City's citizen participation plan, two public hearings were held during the 2014-15 Action Plan preparation cycle, the first on March 4, 2014, the second on April 14, 2014. Ads were run for each hearing on the two preceding Sundays in a local newspaper of record. Additionally, a notice was posted on the rotating public bulletin board shown on CityTV, the City's government access cable channel, and a notice was posted on the home page of the City's website. Ads invited residents with disabilities and needing special accommodations and non-English speakers who desired an interpreter to be present at the hearing to contact the Community Development. No requests were received.

To broaden the outreach and insure accessibility to all residents, the public hearings were conducted at Patterson Park Community Center, a public facility located in Census Tract 419, one of the City's Qualified Census Tracts.

Applicants for CDBG public service grants were encouraged to attend the public hearings so they would be available to answer questions from the public concerning their respective projects.

The Community Development Department uses the City's Web site to make information more accessible to the public. Among the Department's postings are the current Action Plan and CAPER, fair housing information, information about the City's Affordable Housing Program and the Housing Rehabilitation Program (including the full application package). This document was posted in draft form during the 30-day public comment period with an e-mail link to the Community Development Department for submitting written comment.

4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

No comments were received from the public during public hearings March 4, 2014, April 14, 2014, or during the 30-day comment period which began April 15, 2014.

Notice to the Public

This document is the last of five action plans prepared in support of Murfreesboro's 2010-2015 Consolidated Plan. Each of the funding sources available to the City – as a direct Community Development Block Grant recipient and an indirect recipient through the Tennessee Housing Development Agency for Emergency Solutions Grant and HOME – allows a broad range of eligible activities. HUD requires the City to develop the strategic plan in order to determine the community's most pressing needs and how to best meet those needs with the funding available. As it gathers data and information for the 2015-2020 Consolidated Plan, the City will be consulting with local agencies and reaching out to the public to help prioritize the needs that have been identified. Opportunities to provide input for the 2015-2020 Consolidated Plan will be publicized on the City's website, CityTV, e-mail distributions to members of the Murfreesboro/Rutherford County Homeless Task Force and R-Connect, newspaper ads, as well as any other methods for reaching out to City residents identified during the process.

Institutional Structure

1. Describe actions that will take place during the next year to develop institutional structure.

The City of Murfreesboro, through its Community Development Department, is the lead entity for implementing the 2014-15 Action Plan. The Department works closely with other departments in City government, particularly Building & Codes, Finance, Planning & Engineering, Parks & Recreation, Police, Transit and Cable Television. The Street Department and Solid Waste Department are responsible for demolishing the houses selected for reconstruction. Rutherford County waives the tipping fee at its demolition landfill. The Community Development Department works closely with the Murfreesboro Housing Authority on several projects, including CADCOR, the Murfreesboro/Rutherford County Homeless Task Force and the Continuum of Care (TN-510).

The Department receives an ESG grant from the Tennessee Housing Development Agency and has received HOME grants from THDA. The City has submitted an application for a new HOME grant.

The Department has several partnerships with Middle Tennessee State University, including the Center for Historic Preservation, the Office of Cultural Diversity, the Jennings A. Jones College of Business, the College of Education and Behavioral Sciences and the Department of Engineering Technology. The Department continues to seek additional partnerships with the university.

For seven years, the Department has partnered with Dominion Financial Management, a nonprofit which specializes in financial management counseling, to provide homebuyer education seminars. That relation will continue in the 2014-15 program year. The Department contracts with the organization to provide home maintenance and financial management classes for housing rehabilitation applicants.

Through a partnership with the Murfreesboro Housing Authority, the Community Development Department, Dominion Financial Management and Murfreesboro City Schools, Dominion Financial provides free adult financial literacy classes at Franklin Heights, an MHA property.

In addition to its partnerships with public service subrecipients, the Department also has strong working relationships with community organizations such as the Rutherford County Chamber of Commerce, United Way of Rutherford and Cannon County, Main Street and the Lon Nuell Literacy Center.

The Department will continue its relationship with Habitat for Humanity of Rutherford County. The City expects to help the local Habitat chapter acquire a piece of property in Census Tract 419 or Census Tract 421.

Monitoring

1. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

CDBG regulations hold the grantee responsible for ensuring that all funds entrusted to it are used in accordance with all program requirements. The City of Murfreesboro and the Community Development Department take those responsibilities very seriously and apply the principles of good stewardship to themselves as well as to subrecipients and contractors.

The City proposes to award 14 public service grants for 2014-15. The Community Development Department recognizes the need for a continuing focus on technical assistance and monitoring. All subrecipients are monitored at least once during the program year. This process will include either a desk audit or on-site field visits with an exit conference. Additional visits are scheduled as needed.

The City's outside auditor samples a number of Community Development Department files annually for compliance with City, State and Federal rules and regulations. The most recent audit reported no findings or concerns for the Community Development Department.

Lead-based Paint

 Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely lowincome, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

ESTIMATED NUMBER OF HOUSING UNITS IN MURFREESBORO WITH POTENTIAL TO CONTAIN LEAD-BASED PAINT HAZARDS

Total Occupied Housing Units	39,295
Total Pre-1978 Housing Units	13,054
Total Pre-1978 Housing Units Occupied by Families 60-80% AMI	2,140
Total Pre-1978 Housing Units Occupied by Families 30-60% AMI	2,065
Total Pre-1978 Housing Units Occupied by Families ≤ 30% AMI	2,456

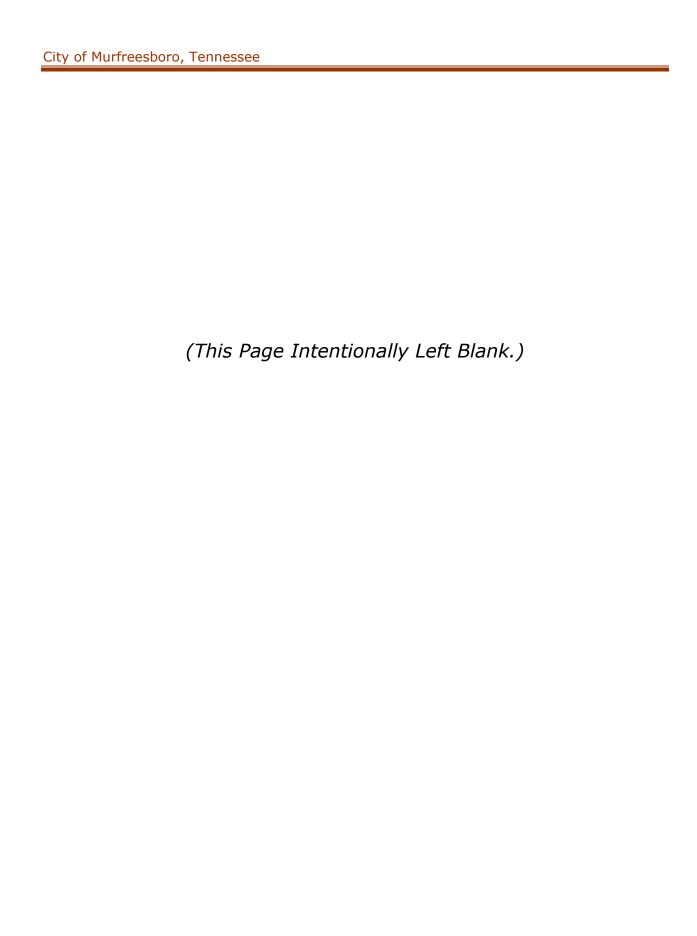
Source: American Community Survey

According to the Tennessee Department of Health, in 2007, the most recent data available, .2% of children in Rutherford County suffer from the effects of lead poisoning. The rate for the state as a whole is .3%. The Rutherford County Health Department tests all children who come in for services at age 1 and age 2. This is also common practice for most pediatricians in Murfreesboro. The health department does follow up testing if elevated blood lead levels are detected for its own patients and for those of any provider who requests such assistance. The state has a specialist who contacts parents of children who have a high blood lead levels to provide counseling. This counseling may include home visits to inspect for specific conditions which may be affecting the child.

All applicants for both the Housing Rehabilitation Program and the Affordable Housing Program receive a copy of the booklet *The Lead-Safe Certified Guide to Renovate Right*. A *pdf.* version of this booklet is available on the City's website through a link from the Community Development page.

When the owner-occupant of a pre-1978 house applies for the Housing Rehabilitation Program, the Community Development Department orders a lead assessment and risk analysis at no cost to the applicant. Homeowners receive a copy of the report. Any lead issues identified during testing are noted in work write-ups and addressed during the construction phase of the project. Following completion of the project, lead clearance testing is done. Any deficiencies noted in the clearance testing process must be addressed by the contractor, who is responsible for the cost of any required re-testing.

Prior to approving any Affordable Housing Program loans on pre-1978 homes, a lead-based paint visual inspection is conducted. If paint disturbance is noted, a full lead assessment and risk analysis is conducted. Copies of the report are given to both the buyer and seller. If lead-based paint hazards are noted, the City requires repairs to be completed and a clearance issued before closing our loan.



HOUSING

Specific Housing Objectives

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.

Approximately 70 percent of the total CDBG funds available to the Community Development Department for 2014-2015 are allocated to the **Affordable Housing Assistance Program** and the **Housing Rehabilitation Program**.

The **Affordable Housing Assistance Program**, which helps income-eligible, first-time home buyers with down payment and closing costs, expects to assist 12 households in 2014-2015. The 2014-2015 budget for Affordable Housing is \$181,191.

Several revisions made in 2007 have made the program more attractive to the borrowers who have been its traditional customers. The loan cap was increased from \$6,000 to \$10,000 and terms were changed to take household income into account. The loan is now due on sale for low/mod households. Very-low-income households can have up to half the loan forgiven (20 percent per year for five years) with the balance due on sale. The Community Development Department offers MHA Section 8 to Homeownership program participants a three-year forgivable loan of up to \$4,000 to cover closing costs.

The Department continues to explore new avenues for marketing the program to reach potential customers. The Department has no plans to downgrade its underwriting policies.

The Community Development Department will operate four programs under the umbrella of the **Housing Rehabilitation Program**. Participants in these programs must be income eligible.

• **Housing Rehabilitation** – This program offers five-year forgivable loans to assist homeowners whose homes have one or more substandard condition. The program offers up to \$25,000 to cover repairs. Program participants must attend a three-part counseling program and begin that process before the contract is signed. The Community Development Department has an agreement with Dominion Financial Management to provide this service.

The City has allocated \$429,577 in CDBG funds for the Housing Rehabilitation Program. The City estimates it can serve up to 12 households with this allocation.

Because Murfreesboro is not a HOME entitlement, the City must compete for HOME funding awarded by the Tennessee Housing Development Agency. The City has submitted an application for \$500,000 in HOME funding for 2014-2015. THDA announces grant awards in later May. If the application is successful, the City expects to use HOME funds to supplement CDBG funds over the course of a three-year contract.

• Emergency Repairs – This program assists very-low income homeowners with a grant of up to \$5,000 to cover the cost of emergency repairs to roofs, HVAC systems, plumbing, electrical or structural problems which pose an immediate threat to the health and welfare of the household. Homeowners 60 and older may qualify for assistance

through THDA's emergency repair program. That program requires a local match, which the City would provide through its emergency repair program.

- **Tree Removal** This program offers one-year forgivable loans of up to \$2,500 per household per year to remove trees which have become hazards.
- **Sewer Tap Fee** This program assists homeowners in established neighborhoods pay the fees for connecting to the City's sanitary sewer system.
- 2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

The City will use CDBG funds for its Affordable Housing Assistance and Housing Rehabilitation programs. If the THDA/HOME grant applied for is awarded, those funds will be used in the Housing Rehabilitation Program.

For reconstruction projects, the City of Murfreesboro waives the demolition fee, any fees associated with zoning variances requested from the Board of Zoning Appeals (usually variances from setback requirements so the new homes will fit in the streetscape), contributes the labor of Street Department personnel to do the demolition and the labor of Solid Waste Department personnel to handle disposition of demolition debris. Rutherford County waives tipping fees at its demolition landfill. A private sector engineering firm provides a survey at no charge to the City. Based on current cost estimates, the City, County and private sector contributions save the Community Development Department at least \$8,000 per project. This savings is invested in building better homes.

Needs of Public Housing

1. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.

Public housing in Murfreesboro is the responsibility of the **Murfreesboro Housing Authority**. MHA submitted its Annual PHA plan and its Five-Year Plan to HUD in February 2014. Copies of that plan are available for review at MHA's office, 415 N. Maple St., Murfreesboro, TN 37130.

Murfreesboro Housing Authority has a five-member Resident Advisory Board which provides input to management. A resident also serves as a member with full standing of the Murfreesboro Housing Authority board.

The Murfreesboro Housing Authority Section 8 Homeownership Program provides qualified Section 8 participants the opportunity to purchase a home. MHA requires participants to provide a minimum of 1% of the purchase price of the home and that the first mortgage holder be a federally regulated financial institution. MHA has partnered with Affordable Housing Resources Inc., to provide pre- and post-purchase counseling to program participants.

The Community Development Department offers MHA program participants a three-year forgivable loan of up to \$4,000 to cover closing costs.

The **Primary Care & Hope Clinic** provides healthcare services for the underserved and uninsured. In the summer of 2007, the clinic opened a satellite facility at Franklin Heights, a public housing facility in Census Tract 418. A CDBG public service grant (\$16,244) allows the clinic to operate eight hours a week rather than the four prior to the first award of the grant in FY2008. This grant is being renewed for 2014-2015.

 If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

Murfreesboro Housing Authority is not designated as "troubled."

Barriers to Affordable Housing

1. Describe the actions that will take place during the next year to remove barriers to affordable housing.

The most formidable barrier to affordable housing in Murfreesboro is the condition of the housing market. Credit requirements and other factors in the mortgage industry have slowed the market for both existing and new homes. After assisting nearly 30 home owners with down payment and closing costs four years ago, the Community Development Department closed 11 Affordable Housing Assistance Program loans in PY2012-2013, up one from the previous year. As this document was being prepared, loans for PY2013-14 were being closed at a comparable rate.

After two decades of unprecedented growth in population – the city's population grew by over 52 percent from 2000 to 2010 - and construction, the construction industry suffered a severe contraction in 2010 that continued into 2011. Although permits were issued for 74 single family Attached and/or condo units in 2011, there were no permits issued for multifamily units. The City Planning Department's Year End Building Construction Activity Report lists permit numbers issued back to 1979. In no year from 1979 to 2010 had no multi-family permits been issued. This trend was reversed in 2012, and continued during 2013. Sixty of the 2013 units were for a Low-Income Housing Tax Credit property which added 60 units of much-needed affordable housing for seniors to the city's housing stock.

Residential Construction Permits Issued			
Permit Type	2012	2013	
Single Family Detached	536	711	
Single Family Attached/Multi-Family	464	889	
Total Residential Units 965 1,600			

Source: City of Murfreesboro Planning Department

The Community Development Department will continue its efforts to educate the public, the real estate community and local mortgage originators about the home buying process and the role the Affordable Housing Assistance Program can play in making home ownership affordable to low- and moderate-income households.

The City will continue to offer down payment and closing cost assistance of up to \$10,000 for low- and moderate-income first-time home buyers using CDBG funds. The City's goal for 2014-2015 is to close 12 loans.

The Community Development Department will continue to work with the City Transportation Department to identify the needs of low- and moderate income residents for public transportation with particular emphasis on optimum routing of Rover to minimize the impact of lack of access to transportation as a barrier to housing.

The Community Development Department will continue to work with the Planning Department and the Board of Zoning Appeals to facilitate housing rehabilitation projects when reconstruction is deemed the most feasible approach to the project. This cooperation insures that the reconstructed home will fit existing bulk standards in the neighborhood and maintain the architectural integrity of the neighborhood.

The City will continue to support LIHTC applications for projects which further its housing goals and objectives. In FY2011 THDA approved a LIHTC application for Vantage Group to construct 60 units of senior housing. Vantage completed the project in December 2013. The City supported one application for THDA's FY2014 LIHTC funding cycle.

Another factor which puts pressure on affordability is the presence of Middle Tennessee State University. With almost 24,000 students, MTSU is now the largest undergraduate institution of higher learning in the state, larger even than the University of Tennessee in Knoxville. Campus housing can accommodate only a small percentage of the students who need local housing. The demand these students have for rental housing is a significant factor in setting the market. Of the 889 permits for multi-family housing issued in 2013, 336 (38%) were for units built for marketing primarily to students.

Undeveloped property in the City's historic core is scarce and conditions in some neighborhoods discourage redevelopment. The local chapter of Habitat for Humanity is always in the market to buy lots that are vacant or occupied by substandard buildings. Funding is the major limiting factor for Habitat. The City expects to assist Habitat in acquiring one vacant lot at a cost at a cost of \$26,000. Habitat plans to build a new home on the property.

HOME/ American Dream Down payment Initiative (ADDI)

1. Describe other forms of investment not described in § 92.205(b).

Murfreesboro is not a direct recipient of HOME or ADDI funding, but has from time-to-time received state HOME funding through Tennessee Housing Development Agency The City has submitted an application for \$500,00 for 2014-2015. The result of that application was not known at the time this Action Plan was submitted. If the City is successful, the THDA/HOME funding will be used for housing rehabilitation and associated expenses.

2. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.

Murfreesboro does not use its THDA/HOME funding to assist homebuyers.

3. If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt.

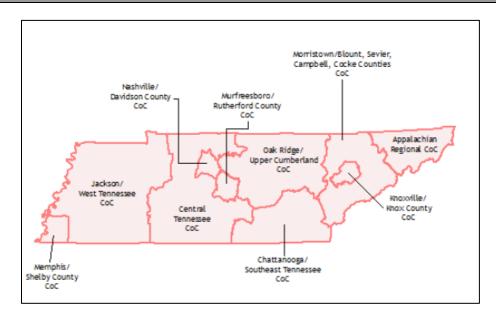
Murfreesboro will not be using HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds.

4. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:

N/A

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HOMELESS



Tennessee's Ten Continuum of Care

HUD's Continuum of Care

HUD allocates HUD homeless assistance grants to organizations that participate in local homeless assistance program planning networks. Each of these networks is called a **Continuum of Care**. The Murfreesboro/Rutherford County Continuum of Care is one of the 10 HUD-recognized Continuums of Care in Tennessee. The Murfreesboro/Rutherford County Homeless Task Force is the decision-making body for the local continuum.

Prior to January 1, 2013, the Mayor's Homeless Task Force was a loosely organized coalition composed primarily of service providers. During the summer of 2013, a committee appointed by then-Murfreesboro Mayor Tommy Bragg developed bylaws and an organizational structure for a re-constituted task force. The proposed bylaws were approved by the task force membership in October 2012 and ratified by the Murfreesboro City Council in November 2012 and became effective January 1, 2013.

Membership in the task force is open to any agency, organization or individual with an interest in addressing housing and homeless issues and reducing homelessness in Murfreesboro and Rutherford County.

The reorganized task force consists of an Executive Committee that meets monthly and five working groups – Service Providers, Planning, Membership and Advocacy, Project Review and Ranking, and the Consumer Council. Each working group sets its own schedule. The general membership meets quarterly. Consumer Council membership is open to any person who is or has been homeless. The task force bylaws stipulate that the Consumer Council chair is a member of the Executive Committee.

Murfreesboro Housing Authority is the collaborative applicant for HUD's Continuum of Care Program Competition. The Continuum's most recent application was submitted February 3, 2014.

Specific Homeless Prevention Elements

1. Sources of Funds—Identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.

Murfreesboro/Rutherford County Continuum of Care Funding

Permanent Supportive Housing

Applicant	Project	New/ Renewal	Awarded Amount
Greenhouse Ministries	The Cottage Program	R	\$43,747
Murfreesboro Housing Authority	SHP	R	\$381,447
The Journey Home	Family Leasing	R	\$54,754
The Journey Home	Chronic Homeless Leasing	R	\$8,840
The Journey Home	2013 Older Youth	R	\$18,096
The Journey Home	2013 LOV Leasing (Assumed)	R	\$13,904
Domestic Violence Program	Permanent Housing	R	\$13,988

Transitional Housing

Transitional frousing		
Applicant	New/Renewal	Awarded Amount
Domestic Violence Program	R	\$30,766
Charter Group	R	\$19,605

HMIS Grant

Applicant	Project	New/Renewal	Awarded Amount
Murfreesboro Housing Authority	HMIS renewal	R	\$15,718

C of C Grant Type	Total
Permanent Supportive Housing	\$534,776
Transitional Housing	\$50,371
HMIS	\$15,718
Total	\$600.865

Veterans Affairs Supportive Housing (VASH)

On March 28, 2013, VASH vouchers for Rutherford County covering 50 beds were in use and five empty vouchers were available. On May 29, 2013, HUD announced an additional 25 VASH vouchers worth \$111,351 would be made available to Rutherford County administered by Murfreesboro Housing Authority in partnership with the VA's Tennessee Valley Health Care System, Murfreesboro Campus.

Emergency Solutions Grant (ESG)

In accordance with the HEARTH Act, HUD replaced the Emergency Shelter Grant with the Emergency Solutions Grant. As with the legacy ESG program, Murfreesboro's funding for the new program is funneled through THDA. ESG subrecipients must provide a dollar-for-dollar match. The match can be cash, volunteer hours or in-kind contributions.

The ESG program has five components: Emergency shelter, street outreach, homelessness prevention, rapid re-housing and support for the Homeless Management Information System (HMIS). Local subrecipients must be active participants in the Murfreesboro/Rutherford County Homeless Task Force and agree to use HMIS unless exempted by federal regulation.

Using FY2013 ESG funds, THDA has awarded Murfreesboro \$178,902. This is a decrease of \$41,966 from the City's most recent ESG allocation. The contract term for this grant is July 1, 2014 to June 30, 2015. The City will enter into subrecipient agreements with eight agencies to assist with shelter operations, street outreach, homeless prevention and rapid re-housing in Murfreesboro and Rutherford County. The City is also making funds available to Murfreesboro Housing Authority to assist with the cost of providing HMIS services within the Murfreesboro/Rutherford County Continuum of Care. Program rules cap spending for shelter operations and street outreach at 20 percent of the grant allocation. See p. XX for subrecipient funding allocations.

2. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.

The City of Murfreesboro facilitates the Murfreesboro/Rutherford County Homeless Task Force, a consortium representing more than 30 public- and private-sector social service agencies and faith-based organizations. The Community Development Director represents the Mayor of Murfreesboro on the task force Executive Committee and serves as the liaison between the task force and the City. The Murfreesboro/Rutherford County Continuum of Care does its work within the framework of the task force. Task force members assist with the annual point-in-time count in January.

The task force was responsible for producing the City's 10-year plan for ending chronic homelessness. This document was adopted in 2006 and the Continuum Action Plan calls for revising the 10-year plan in the first quarter of FY2012. Because of the reorganization of the task force throughout 2012 and 2013, this task was postponed. and has been assigned to the task force Planning Working Group. Funding remains the biggest barrier to implementing the full range of solutions recommended in the plan.

Both the Consolidated Plan and the 10-year plan identify transitional housing as one of the City's greatest needs with respect to homelessness. Domestic Violence Program, a Continuum of Care partner agency, was successful in obtaining renewal funding for its seven-bed transitional housing project. Two other agencies have on-going transitional housing projects – 20 total beds - which receive HUD Continuum of Care funding. Two agencies provide transitional housing – total 13 beds – which are not assisted with HUD Continuum of Care funds.

Operations at the City's three emergency shelters are supported in part through the City's Emergency Solutions Grant from THDA. A continuing problem remains the number of beds available. All three shelters operate at close to full occupancy year round.

3. Chronic homelessness — The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness. Again, please identify barriers to achieving this.

In 2005, then-Murfreesboro Mayor Tommy Bragg charged the task force with preparing the City's 10-year plan to end chronic homelessness. In September 2007, the task force issued its report, *The Strategic Framework for Ending Chronic Homelessness in Murfreesboro*. The Homeless Task Force Planning Working Group has worked on revising the 10-year plan during the past year and expects to present its revisions during the task force's quarterly general membership meeting in July 2014. The proposed revision incorporates many of the goals identified in *Opening Doors*, the federal strategic plan tyo prevent and end homelessness.

The Strategic Framework suggests that homeless counts in Murfreesboro and Rutherford County are routinely under-reported. The findings of the 2013 point-in-time count support that supposition. (See ATTACHMENTS for results of the January 2013 Point in Time Count for the Murfreesboro/Rutherford County Continuum of Care.)

Many of the recommendations in the homeless task force's report call for creating transitional housing. Though much progress has been made, gaps remain. Most of the task force's transitional housing recommendations will have to remain long-term goals because funding continues to be a significant barrier.

Coldest Nights, a collaboration between The Journey Home, The Salvation Army and First Baptist Church of Murfreesboro, was begun in 2013 and continued during the 2014 winter. The program offers shelter to men who would otherwise be sleeping in unsheltered conditions on nights with temperatures forecast to be below 30°. Because most of the persons making use of the program fit the definition of chronically homeless, the program provides a point of contact for service providers to reach out to this population.

4. Homelessness Prevention — The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

The City will contract with three service providers – Greenhouse Ministries, The Journey Home and Mid-Cumberland Community Action Agency – to provide Prevention services using Emergency Solutions Grant funding (\$25,500). Community Helpers, a local nonprofit, provides prevention assistance to families throughout Rutherford County, using funding from United Way and other non-federal services. A number of churches throughout the county provide assistance using funds raised within the individual congrgations.

5. Rapid Re-Housing

In keeping with the vision and goals identified in *Opening Doors*, rapid re-housing has become a major component of the local strategy for preventing and ending homelessness. A number of local service providers gained valuable experience in providing rapid re-housing during the Homeless Prevention and Rapid Re-housing Program (HPRP) of 2009-10, continuing with subsequent Emergency Shelter and Emergency Solutions grants.

The City will contract with four service providers – The Journey Home, Doors of Hope, Volunteer Behavioral Health and Domestic Violence Program – to provide Rapid Re-housing services using Emergency Solutions Grant funding (\$45,365).

6. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.

As part of its review of the 10-year plan, the Continuum revisited the Discharge Coordination Policy in 2013-14 with particular emphasis on policies and procedures for individuals leaving hospitals and detention facilities. The Homeless Task Force Planning Working Group worked on this project in conjunction with developing the CoC Housing Application and representatives of organizations with direct links to these two communities provided significant input.



COMMUNITY DEVELOPMENT

Community Development

1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.

High Priority

Youth Centers	Substance Abuse Services	Child Care Services
Youth Services	Mental Health Services	Homeless/AIDS Operating Costs
Health Services	Transportation Services	Battered and Abused Spouses
Child Care Centers	Employment Training	Abused and Neglected Children

Medium Priority

Senior Centers	Acquisition of Real Property	Handicapped Centers
Senior Services	Neighborhood Facilities	Parks, Recreational Facilities
Legal Services	Handicapped Services	Facilities for AIDS Patients
Crime Awareness	Fair Housing Activities	Tenant/Landlord Counseling

Homeownership Counseling

Low Priority

Street Improvements	Asbestos Removal	Removal of Architectural Barriers
Micro-Enterprise Assistance	Sidewalks	Lead-Based Paint Screening

2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

Specific Objectives – Fourth Program Year

Objective	Program	Numeric goal
DH2	Affordable Housing Assistance Program – down payment assistance	14
DH2	Housing Rehabilitation Program	12
DH2	Acquisition of building lot	1
SL1	Read to Succeed – literacy	150
SL1	St. Clair Street Senior Center –senior day care	30
SL1	Mindful Care – senior day care	20
SL1	Big Brothers Big Sisters – youth program	75
SL1	Kymari House – child abuse prevention	100
SL1	Primary Care & HOPE Clinic – healthcare	275
SL1	The Family Center – parenting classes	400
SL1	Interfaith Dental Clinic - healthcare	700

SL1	Boys & Girls Clubs – Power Hour tutoring	115
SL1	Domestic Violence – childcare and support services	100
SL1	Dominion Financial Management - financial literacy	75
SL1	The Journey Home – Community garden	100
SL1	Doors of Hope – education and counseling services	50
SL1	Youth Can – dropout intervention	100
EO1	Murfreesboro City Schools – Franklin Heights	140

Project details including recommended funding levels may be found on individual project sheets in the Appendix. Additional information on the Affordable Housing Program, the Housing Rehabilitation Program, the Microenterprise Program, Fair Housing and homeless programs is available on the Community Development Department section of the City website: www.murfreesborotn.gov.

Antipoverty Strategy

1. Describe the actions that will take place during the next year to reduce the number of poverty level families.

Poverty Thresholds for 2012 by Size of Family and Number of Related Children Under 18 Years

				Related ch	nildren unde	er 18 years			
Size of family unit	None	One	Two	Three	Four	Five	Six	Seven	Eight or more
One person (unrelated individual)									
Under 65 years	\$11,945								
65 years and over	\$11,011								
Two people Householder under 65	\$15,374	\$15,825							
years Householder 65 years and over	\$13,878	\$15,765							
ovei	φ13,076	\$15,765							
Three people	\$17,959	\$18,480	\$18,498						
Four people	\$23,681	\$24,069	\$23,283	\$23,364					
Five people	\$28,558	\$28,974	\$28,087	\$27,400	\$26,981				
Six people	\$32,847	\$32,978	\$32,298	\$31,647	\$30,678	\$30,104			
Seven people	\$37,795	\$38,031	\$37,217	\$36,651	\$35,594	\$34,362	\$33,009		
Eight people	\$42,271	\$42,644	\$41,876	\$41,204	\$40,249	\$39,038	\$37,777	\$37,457	
Nine people or more	\$50,849	\$51,095	\$50,416	\$49,845	\$48,908	\$47,620	\$46,454	\$46,165	\$44,387

Source: U.S. Census Bureau

PERCENTAGE OF MURFREESBORO FAMILIES AND PEOPLE WHOSE INCOME IN THE PAST	12 MONTHS IS
BELOW THE POVERTY LINE	
All families (Total families = 24,392)	10.8%

16.1%
15.2%
4.8%
7.7%
2.7%
25.8%
30.1%
40.9%
17.4%
20.5%
20.1%
23.0%
18.9%
16.5%
18.0%
4.8%
12.0%
33.9%

Source: 2007-2011 American Community Survey

2. Describe the actions that will take place during the next year to reduce the number of poverty level families.

From 2000 to 2012, the IRS and U.S. Census Bureau identified two Qualified Census Tracts in Murfreesboro, 416 and 418. In 2013, that list was expanded to six Qualified Census Tracts.

Tract	414.01	414.02	414.03	416	419	421
Poverty Rate	27.9%	28.7%	26.7%	42.0%	38.3%	31.6%
Source:2	2010 Deceni	nial Census	and 2006-2	010 America	an Commun	ity Survey

For a census tract to qualify as a Qualified Census Tract, the poverty rate must be equal to or greater than 25 percent. Census Tract 418 narrowly missed the QCT poverty rate threshold at 24.4 percent.

Murfreesboro's 2010-2015 Consolidated Plan makes clear the City's position that education and employment are key factors in breaking the cycle of poverty. To that end, the City committed to funding programs over the five years that will promote literacy, financial literacy and self-sufficiency and help prepare residents for employment opportunities such as those offered by Amazon.

For 2014-15, partners in these efforts include the Murfreesboro City Schools, Murfreesboro Housing Authority and nonprofit agencies which will conduct programs as subrecipients.

All home owners participating in the Housing Rehabilitation Program are required to undergo three hours of counseling. The nonprofit agency which conducts these sessions tailors the content to the individual needs of the home owner. All prospective home owners receive counseling prior to closing. A major goal of the Housing Rehabilitation Program is to assist low-income homeowners in protecting the value of what is usually their most valuable asset.

During the next year, the City will provide a \$12,000 grant to the Murfreesboro City Schools to help leverage the expense of an employee who will provide support services to residents at the Franklin Heights public housing campus. Dominion Financial Management will receive

a \$5,000 grant to help cover the cost of providing financial literacy classes to Franklin Heights residents.

A \$10,000 grant to the Mid-Cumberland Human Resource Agency for its Youth Can! program will provide assistance to at-risk young people who might otherwise drop out of school. A \$5,000 grant to Read to Succeed will help fund the salary of a literacy coordinator who works in the Maney-Patterson Park neighborhood. (Maney-Patterson is located in Census Tract 419, one of the city's QCTs.)

Access to affordable healthcare is more than an economic issue for persons in poverty. Lack of access or limited access can become a life safety issue. To that end, a \$16,224 grant will help the Primary Care & HOPE Clinic provide services to the uninsured through its HOPE II satellite clinic at Franklin Heights. A \$10,000 grant to Interfaith Dental Clinic will assist that agency in providing dental services for low-income, uninsured residents of the city.

The City works with the Murfreesboro Housing Authority and the Tennessee Housing Development Agency to encourage Section 8 to Home Ownership participants. A provision in the policies of the City's Affordable Housing Assistance Program makes half of the financing provided to very-low-income first-time home buyers a grant and half a no-interest loan due on sale.

The City includes Section 3 language in its notifications to housing rehabilitation contractors and in the housing rehabilitation contracts. Successful bidders are supplied with contact information for the Murfreesboro Housing Authority Section 3 coordinator and for other agencies able to supply low-income workers.

NON-HOMELESS SPECIAL NEEDS HOUSING

Non-homeless Special Needs (91.220 (c) and (e))

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.

Housing needs and supportive services for the non-homeless as defined in 91.220(c) and (e) are addressed by the Murfreesboro Housing Authority and other state and local agencies tasked with preparing the area Continuum of Care application. The Murfreesboro Community Development Department has no specific responsibilities in defining the priorities and specific objectives.

2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

The York VA Medical Center provides social service support to veterans with special needs. Among the many local agencies offering case management to residents with special non-homeless needs are The Guidance Center, the Tennessee Department of Human Services, the Rutherford County Adult Activity Center, the St. Clair Street Senior Center and the Rutherford County Drug Court.

Most of the agencies which provide support services for the populations with special needs are members of the Murfreesboro/Rutherford County Homeless Task Force. These agencies actively pursue federal, state and private sector grant funding. Specific needs are detailed in their grant requests.

Housing Opportunities for People with AIDS

1. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/ type of housing activities to be done during the next year.

The City of Murfreesboro does not receive HOPWA funding. Nashville/Davidson County is the nearest HOPWA recipient and Rutherford County is part of the service area covered by that HOPWA grant. Specific health needs of local residents with HIV/AIDS are handled by the Rutherford County Health Department or private physicians. There are no assisted living facilities in Murfreesboro or Rutherford County specifically for HIV/AIDS patients, but local residents needing housing services are assisted by Nashville Cares, a Davidson County agency.

FAIR HOUSING

Affirmatively Furthering Fair Housing

The longstanding policy of the City of Murfreesboro is to affirmatively further fair housing. To that end, the City is actively engaged in activities which promote fair housing and which facilitate handling of complaints when they arise.

In FY2009, in conjunction with the development of its new Five-Year Strategic Plan, the City commissioned an Analysis of Impediments to Fair Housing Choice. The report, which has been recognized nationally for its excellence, offers a number of recommendations which the City began implementing in FY2010 and continues to implement. The report may be viewed on the City website:

(http://www.murfreesboro%20TN%20AI%202010%20Final%20Report.pdf). Chapter 5 of the AI identifies impediments and offers recommendations that have become the City's road map for action. See below for a synopsis of the impediments identified in the AI.

Murfreesboro's *Analysis of Impediments to Fair Housing Choice 2010* includes a detailed analysis of the city's racial composition, a synopsis of which is found on pp. 9-13 of this Action Plan.

Based on recommendations in the 2010 AI, during FY2012 Community Development Department staff will use demographic data from the 2010 Census and the 2006-2010 American Community Survey Five-Year Estimates to re-visit tables in the AI, particularly those dealing with racial composition and possible re-segregation. This research will be shared with other City departments to help inform housing-related policy decisions, the city and county school systems, the Murfreesboro Housing Authority, the local real estate community and the local property management association.

The City is a founding member of the Housing Equality Alliance of Tennessee (HEAT) which was established as a nonprofit corporation in December 2013 for the purpose of promoting equal housing opportunity throughout Tennessee. The new organization formalizes a coalition of agencies that have sponsored the statewide Fair Housing Matters Conference held each April for the last decade. Sharing the City's commitment to housing equality, the Murfreesboro-based Middle Tennessee Association of REALTORS is also founding member of HEAT.

The Department promotes the conference locally with both mailings and through the City website. The city's subrecipients, particularly those involved in housing-related activities, are encouraged to attend. Staff members from the City's Legal, Planning, Administration and Community Development departments also attend the conference.

City TV, the City's government access channel has several spots promoting fair housing which are in the regular rotation for Public Service Announcements. An announcement referring fair housing questions and complaints to the Community Development Department is part of the City Hall phone messaging system for callers being transferred or who are on hold. Community Development Department activities have been the subject of features on City TV several times in the past year, and mention is always made during these features that the Department Director serves as the City's Fair Housing Officer and questions and

complaints should be directed to the Department. City TV has committed to continue these features throughout the fifth program year, including placement on its Spanish- and Laotian-language news segments.

The Community Development Department has arranged for interpreters to assist with fair housing educational activities, questions and complaints from the Hispanic and Laotian communities.

The Fair Housing logo is used on all Community Development Department-generated literature for public distribution. The booklet *Fair Housing: Equal Opportunity for All* is distributed to all applicants for the City's Housing Rehabilitation Program and the Affordable Housing Program and is also available on the City website (www.murfreesborotn.gov). The City extensively updated the Fair Housing contents of the City website last year and will continue to do so as appropriate.

The City distributes materials from the National Fair Housing Alliance throughout the community to help educate the public about recognizing and reporting housing discrimination. City staff regularly reviews housing-related advertising in local media including *The Daily News Journal* and *Murfreesboro Post* to insure fair housing compliance from both the publishers and those offering housing in the ads.

The City Building & Codes Department recently completed an ADA compliance-survey of all city-owned facilities and property. An action plan for addressing any compliance issues is under development and implementation will begin after approval of the plan by the City Council.

Impediments to Fair Housing Choice

In conjunction with the preparation of its 2010-2015 Consolidated Plan, the City of Murfreesboro contracted Planning/Communications of River Forest, IL, to prepare an analysis of impediments to fair housing choice. The resulting 98-page document, which is available in its entirety on the City website, has gained a national reputation for excellence. Chapter Five of the document includes a lengthy (14 pages) discussion of impediments and recommendations for addressing them.

Murfreesboro believes the best approach to addressing private sector impediments is education. The Community Development Department's Grant Coordinator is chairman of HEAT's Board of Directors and an active member of the conference steering committee. The conference agenda is developed to reach a broad cross-section of the state's housing community with an emphasis on providing quality continuing education for the real estate and legal professions. Carlos Osegueda, HUD's Region IV Director of Fair Housing and Equal Opportunity, was a featured speaker at the 2014 conference.

The City addressed Impediment #10 with a complete re-design of the Fair Housing section of the City website. This re-design was highlighted in the 2010-11 CAPER. The section was recently updated, including new links to HUD Fair Housing resources.

A review of the "Institutional Structure" sections of the City's Consolidated Plan, Action Plans and CAPERS illustrates the City's continuing commitment to building the public-private partnerships encouraged in Impediment #8.

What follows is a distillation of Chapter 5:

"Prevention is the best cure for the racial and economic segregation that Murfreesboro's *Comprehensive Land Use Plan* seeks to avoid. Stopping impediments to fair housing choice in their early stages is much more effective than waiting for them to distort the free housing market to a point where, for all practical purposes, a free housing market cannot be restored in our lifetimes.

"The proportion of African-American and Hispanic people living in 60 percent of Murfreesboro's census tracts has been close to what would be expected in a housing market free of the distortions that racial discrimination causes. Relatively few cities have achieved this level of racial, ethnic, and socioeconomic diversity.

"However, four census tracts have minority populations notably greater than would be expected if no racial discrimination were taking place. Tract 419 has historically housed a concentration of African Americans and is gradually achieving a more diverse and integrated population, in part due to gentrification in its eastern block group. While the proportion of minorities in tract 419 has been declining, it has increased in the three surrounding tracts 418, 420, and 421. The causes of this emerging pattern need to be understood and addressed if Murfreesboro is to continue to successfully implement its *Comprehensive Land Use Plan.*

"Affirmatively furthering fair housing means doing more than sitting by while discriminatory practices distort the free housing market and produce segregative living patterns. It means proactively establishing and implementing policies and practices that counteract and mitigate discriminatory housing practices and policies."

Private Sector

Impediment #1

There is an absence of information about the extent, if any, that real estate firms, rental agents, apartment managers, and landlords engage in discriminatory practices.

Impediment #2

It is likely that minorities who are being displaced by the gentrification in tract 419 are moving into nearby neighborhoods in tracts 420 and 421, rather than even considering housing elsewhere in Murfreesboro.

Impediment #3

Online sampling of the offices of real estate agents and rental offices revealed a paucity of Asian, Hispanic, and African American agents. Minority agents serve as a "welcome sign" to potential minority group home seekers.

Impediment #4

When display ads and brochures for real estate—ownership or rental—depict residents of only one race or ethnicity, they send a clear message of who is welcome and not welcome to live in the advertised housing, thus limiting the housing choices home seekers perceive as available to them.

Impediment #5

Given the concentrations of minorities gradually developing in three census tracts and the concentration already in tract 041900, it is highly likely that there is a need to expand the housing choices of minorities, especially African Americans and Hispanics. They need to be aware of ownership and rental opportunities in neighborhoods besides those that already have a substantial proportion of minority residents.

Impediment #6

The people in charge of renting homes and apartments need to learn which practices violate the Fair Housing Act and how to make a reasonable accommodation for people with disabilities.

Mortgage Lending

Impediment #7

Controlling for all variables, data suggests that African Americans and Hispanics are denied home mortgage loans at substantially higher rates than Caucasians and Asians. While many lenders do not embrace discriminatory practices, the data suggest that a substantial number have engaged in them for quite some time.

Public Sector

Impediment #8

Barriers to fair housing choice cannot be mitigated without a solid commitment from the City of Murfreesboro. It will take a public-private partnership to enable Murfreesboro to expand the free market in housing to all parts of the city.

Impediment #9

Well-intentioned as it is, Murfreesboro's Fair Housing Ordinance has rarely been applied. As discussed in the City's AI, its Fair Housing Board has never been appointed and primary support duties rest in the hands of the city's Fair Housing Officer who does not have the extensive training in fair housing law needed to implement the ordinance and investigate complaints.

Impediment #10

Anybody who thinks she has faced discrimination when seeking housing in Murfreesboro immediately runs into the problem of determining whom to contact.

<u>Incorporating Fair Housing Into The Planning Process</u> Impediment #11

Despite the clear statements in the city's *Comprehensive Land Use Plan*, fair housing has not been fully incorporated into the city's planning process and zoning administration. The city needs to carefully consider how the application of its zoning regulations affects the cost of housing.

Impediment #12

Murfreesboro's zoning for community residences needs to be thoroughly revised. The ordinance must be rewritten to end the exclusion of people not currently using who are in recovery from drug and/or alcohol addiction so that recovery communities are allowed in single–family districts like other group homes. The distinction between "group home" and "transitional home" needs to be clarified.

Impediment #13

Murfreesboro would be very prudent to monitor the location of present and future community residences to establish an early warning system that would identify potentially harmful and counterproductive clustering.

Engaging Public Schools In Fair Housing Efforts Impediment #14

If the City of Murfreesboro is to achieve the goals and objectives of its *Comprehensive Land Use Plan*, the Rutherford County Schools need to become as engaged in these efforts as the Murfreesboro City Schools have been.

Engaging Murfreesboro Housing Authority in Fair Housing Efforts Impediment #15

Concentrations of public housing do not help racially-integrated neighborhoods stay integrated. The Murfreesboro Housing Authority (MHA) operates two substantial public housing developments in census tract 419, the tract whose racial composition deviates the most from what would be expected in a free housing market absent racial discrimination. While the racial composition of the MHA's public housing developments is more racially diverse than it was in 2000, the MHA still has a way to go with Mercury Court and especially the senior apartments at Westbrooks Towers, 93 percent Caucasian in 2009. In 2009 there was just one Hispanic household living in MHA developments. With a conscious effort the MHA can correct these disparities and assure they do not happen again.

ATTACHMENTS

Public Hearing Ads

NOTICE OF PUBLIC HEARING TUESDAY, MARCH 4, 2014 6 p.m. to 7 p.m. PATTERSON PARK COMMUNITY CENTER 521 MERCURY BOULEVARD MURFREESBORO

The City of Murfreesboro, Tennessee, expects to receive approximately \$750,000, from the U.S. Department of Housing and Urban Development because of its standing as a Community Development Block Grant (CDBG) city for the fiscal year beginning July 1, 2014. The City has also applied to the Tennessee Housing Development Agency (THDA) for a \$500,000 HOME grant.

Notice is hereby given that the Community Development Department will conduct a public hearing as indicated above to obtain comments from residents concerning their desires for expending these funds. Applicants for public service grants will be present to discuss their programs and their proposed uses for CDBG funding.

Input from the public will be used to assist the City in developing its annual Action Plan. A second public will be held April 14, 2014, to discuss the City's proposed Action Plan, including use of available funds. Interested residents are encouraged to attend these meetings.

If you require disability accommodations or have language needs, please contact the Community Development Department at least one week prior to the meeting date. For more information, contact the Community Development Department at 890-4660.

Community Development Department P.O. Box 1139 Murfreesboro, TN 37133-1139

To be run: Feb. 24, 2014 & March 3, 2014

Ad ran in The Murfreesboro Post on February 24, 2014, and March 3, 2014

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nt Public He	Are you here representi	group? Yes	22 23	722	
munity Development Departme Sign-In Sheet		Phone/E-mail 843 - 23 (3	544-0013 890-7592 893-2242 896-7377	333 2044	
March 4, 2014 - Murfreesboro Community Development Department Public Hearing Sign-In Sheet		C	701 Brinkley Rd 80 Box 2343 37133 311 Butler Dr. 37127 70 Box 2652	115 terita y Palk Dr	
Marc		Your Name	Michelle Porks Michelle Clifford Kaid Newman	Laure Hothwa	

NOTICE OF PUBLIC HEARING Monday, April 14, 2014 • 6 p.m. to 7 p.m. Patterson Park Community Center 521 Mercury Boulevard Murfreesboro, TN 37130

The City of Murfreesboro expects to receive a Community Development Block Grant from the U.S. Department of Housing and Urban Development for the fiscal year beginning July 1, 2014. The City's CDBG allocation for this period is \$755,471. Approximately \$101,714 will be reprogrammed from FY2013; the CDBG-funded loan portfolio will generate approximately \$15,000. The Fifth Year Action Plan is built on a presumption of \$872,185 being available to fund the City's CDBG projects.

The Community Development Department will conduct a public hearing on the above date to present its proposed Fifth Year Action Plan for allocating and expending grant funds. Interested persons are invited to attend the public hearing and offer their comments on the proposed plan. Following the public hearing, the proposed action plan will be available for examination at the Linebaugh Library (West Vine Street), the Myrtle Glanton Lord branch library at Patterson Park Community Center, the Community Development Department at McFadden Community Center (Room 136) and online at the City's website: www.murfreesborotn.gov.

Written comments regarding the Fifth Year Action Plan will be accepted during a 30-day review period from April 15, 2014, through May 14, 2014. Comments may be mailed to the Community Development Department, delivered by hand or sent by fax (217-2260) or by e-mail. Address e-mailed comments to jcallow@murfreesborotn.gov.

PROJECTED USE OF FUNDS

The City of Murfreesboro proposes to use its Community Development Block Grant to support National Objective #1 of the CDBG program: Benefit low- and moderateincome persons. In support of this national objective, the City's 2010-2015 Strategic Plan focuses on safe and livable neighborhoods; maintaining strong and sustainable financial and economic health; and delivering excellent services with a focus on customer service and efficiency. The City proposes to allocate available funding for PY2014-15 to meet these priorities as follows:

Projected Revenue CDBG Program Income	Avail. from FY2013-14 \$101,714	\$755,471 \$15,000	\$857,185
Total Revenue	\$101,714	\$770,471	\$872,185
Projected Expenses Affordable Housing Housing Rehabilitation Acquisition Public Service Administration	Avail. from FY2013-14 \$ 29,794 \$ 70,420 \$ 1,500 \$ 10,126	New Funding \$151,397 \$359,157 \$ 24,500 \$115,610 \$117,732	Total \$ Available \$181,191 \$429,577 \$ 26,000 \$115,610 \$127,858
Totals	\$101,71	4 \$770,471	\$872,185

The City of Murfreesboro has applied to Tennessee Housing Development Agency for a HOME grant in the amount of \$500,000. Should this application be successful, any funding received would be applied to Housing Rehabilitation over the course of a three-year contract.

If you are disabled and need special accommodation, or if you are a non-English speaker and desire an interpreter present at the public hearing, contact the Community Development Department, 890-4660, as soon as possible.

Community Development Department P.O. Box 1139 Murfreesboro, TN 37133-1139

To be run April 7, 2014, and April 14, 2014

	Name Mailing Address Mailing Address Malling Address	Sign-In Sheet	Are you	here	n a second	Phone/E-mail group? Your Group	of Johnstic Violence	Lity of M. Bur - Com. B		The state of the s	0	33 dtccominet AKAME Lole	Decelibrate Personate boys & Biris	= +	Community DENELOPMENT DENE								
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Public Comment

Racial and Ethnic Demographics by Census Tract

Census Tract *	Total Population 2000	Notes	Total Population 2010	Black 2000 - #	Black 2010 - #	Black 2000 - %	Black 2010 - %	Asian 2000 - #	Asian 2010 - #	Asian 2000 - %	Asian 2010 - %	Hispanic 2000 - #	Hispanic 2010 - #	Hispanic 2000 - %	Hispanic 2010 - %
409	7,901		25,888	625	3,126	7.9%	12.1%	258	1,143	3.2%	4.4%	155	1,226	2.0%	4.7%
409.01		[1]	651		54		8.3%		44		6.8%		69		10.6%
409.02		[1]	5,865		698		11.9%		263		4.5%		292		5.0%
409.03		[1]	9,613		1,151		12.0%		408		4.2%		527		5.5%
409.04		[1]	4,316		426		9.9%		250		5.8%		161		3.7%
409.05		[1]	5,443		797		14.6%		178		3.3%		177		3.3%
413	10,271		10,835	371	654	3.6%	6.0%	255	276	2.5%	2.5%	109	289	1.1%	2.7%
414	11,158		18,068	1,206	3,075	10.8%	17.0%	185	438	1.7%	2.4%	233	1051	2.1%	5.8%
415	3,154	[2]	2,966	860	942	27.3%	31.8%	37	66	1.2%	2.2%	36	75	1.1%	2.5%
416	5,456		5,673	871	978	16.0%	17.2%	42	46	0.8%	0.8%	192	462	3.5%	8.1%
417	5,060		4,691	462	556	9.1%	11.9%	76	77	1.5%	1.6%	429	295	8.5%	6.3%
418	4,139		4,364	945	1,128	22.8%	25.8%	165	129	4.0%	3.0%	123	316	3.0%	7.2%
419	4,285		4,024	2,014	1,720	47.0%	42.7%	44	54	1.0%	1.3%	290	466	6.8%	11.6%
420	5,022		4,590	466	638	9.3%	13.9%	182	203	3.6%	4.4%	617	619	12.3%	13.5%
421	5,910		8,223	1,253	1,771	21.2%	21.5%	423	440	7.2%	5.4%	162	891	2.7%	10.8%
City	68,816		108,755	9,560	16,510	13.9%	15.2%	1,853	3,658	2.7%	3.4%	2,430	6,453	3.5%	5.9%

^{*} Principal Census Tracts in City of Murfreesboro

Other tracts partially in city: 403.02, 407.01, 407.02, 408.08, 410, 411.01, 411.02, 412.01, 412.02, 423

- [1] Census Tract 409 was divided into five tracts for reporting the 2010 Census
- [2] Census Tract 415 composed primarily of Middle Tennessee State University campus

Census tracts in 2000 with minority population greater than the citywide percentage

Census tracts in 2010 with minority population greater than the citywide percentage

Murfreesboro/Rutherford County Homeless Point in Time Count

Point in Time Count conducted January 28, 2013.

Households with Dependent Children

	Shelt	ered	Unsheltered	Totals
	Emergency	Transitional		
Number of Households	16	3	1	20
Number of Persons (adults and children)	50	11	3	64

Households without Dependent Children

	Shelte	ered	Unsheltered	Totals
	Emergency	Transitional		
Number of Households	56	44	46	147
Number of Persons	56	44	79	179
(adults/unaccompanied youth)				

All Households/All Persons

	Shelte	ered	Unsheltered	Totals
	Emergency	Transitional		
Total Households	72	47	49	168
Total Persons	106	55	82	243

Subpopulations-Shelters and Transitional Housing required; Unsheltered #'s NA

	Sheltered	Unsheltered	Total
Chronically Homeless	32	46	78
Severely Mentally III	22	27	49
Chronic Substance Abuse	20	30	50
Veterans	11	8	19
Persons with HIV/AIDS	1	0	1
Victims of Domestic Violence	13	0	13
Unaccompanied Youth (under 18 years old)*	89	0	89
Physically disabled/Chronic illness	16	12	28

^{*} Taken from school counts

Schools

		Unshe	eltered		Sheltered						
	# stu den ts	# adults in family	Total # in Family	# chronic families	# student s	# adults in family	Total # in Family	# chronic families			
Rutherford County	1	2	3	0	622	<mark>783</mark>	<mark>1376</mark>	17			
Murfreesboro City	0	0	0	0	200	<mark>290</mark>	<mark>490</mark>	93			
Totals	1	2	3	0	822	<mark>1073</mark>	<mark>1895</mark>	110			

Numbers reflect # students and families living: house to house, own their own or with relatives or friends.

Totals may have some duplication.

Summary of PIT Counts – Murfreesboro/Rutherford County Continuum of Care

Date of Count	Sheltered Persons Emergency Shelter	Sheltered Persons Transitional Housing	Unsheltered Persons	Total Persons
1/28/2013	106	55	80	241
1/23/2012	90	32	96	218
1/24/2011	89	38	98	225
1/25/2010	109	6	104	219
1/26/2009	99	13	92	204

Project Sheets

Project	Funding Level	Page
Administration	\$126,858	59
Fair Housing	1,000	60
Affordable Housing Assistance Program	181,191	61
Housing Rehabilitation Program	429,577	62
Acquisition	26,000	63
Public Service Projects		
Big Brothers Big Sisters	6,000	64
Boys & Girls Clubs	6,000	65
Domestic Violence Program	7,500	66
Dominion Financial Management	5,000	67
Doors of Hope	6,000	68
Family Center	5,000	69
Interfaith Dental Clinic	10,000	70
Kymari House	10,000	71
Mid-Cumberland Human Resource Agency	10,000	72
Mindful Care Adult Day Services	5,000	73
Murfreesboro City Schools - Franklin Heights	12,000	74
Primary Care & HOPE Clinic	\$16,224	75
Read to Succeed	5,000	76
St. Clair Street Senior Center	6,000	77
The Journey Home	5,886	78

CPMP Version 2.0 Grantee Name: City of Murfreesboro, Tennessee

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CPMP Version 2.0 Grantee Name: City of Murfreesboro, Tennessee

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CPMP Version 2.0 Grantee Name: City of Murfreesboro, Tennessee

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Grantee Name: City of Murfreesboro, Tennessee

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Grantee Name: City of Murfreesboro, Tennessee

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Grantee Name: City of Murfreesboro, Tennessee

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CPMP Version 2.0 Grantee Name: City of Murfreesboro, Tennessee

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Grantee Name: City of Murfreesboro, Tennessee CPMP Version 2.0 Project Name: Job Training Assistance Description: IDIS Project #: TBD UOG Code: TN471362 MURFREESBORO Murfreesboro City Schools - Franklin Heights Project **Priority Need Category** Location: Franklin Heights Public Housing Public Services Select one: **Explanation:** Grant will help pay salary of Coordinator of Services at Franklin **Expected Completion Date:** Heights Public Housing. Coordinator will work with residents to take (06/30/2015) advantage of available services including job training. Decent Housing Suitable Living Environment Economic Opportunity Specific Objectives Improve the services for low/mod income persons Outcome Categories ✓ Availability/Accessibility 2 Affordability Sustainability Proposed 140 Proposed 01 People Accompl. Type: **Accomplishments** Underway Underway Project-level Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete **Proposed Outcome** Performance Measure **Actual Outcome** EO-1 Number of residents receiving assistance from coordinator 05H Employment Training 570.201(e) Matrix Codes Matrix Codes Matrix Codes Matrix Codes Matrix Codes Proposed Amt. \$12,000 Proposed Amt. CDBG Fund Source: Ŋ Actual Amount **Actual Amount** Program Year Proposed Amt. Proposed Amt. Fund Source: Fund Source: Actual Amount Actual Amount **Proposed Units** 140 **Proposed Units** Accompl. Type: Accompl. Type: Actual Units Actual Units **Proposed Units Proposed Units** Accompl. Type: Accompl. Type: Actual Units **Actual Units**

Fifth Program Year Action Plan

CPMP Version 2.0 Grantee Name: City of Murfreesboro, Tennessee

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Grantee Name: City of Murfreesboro, Tennessee CPMP Version 2.0 Project Name: Literacy TN471362 MURFREESBORO Description: IDIS Project #: TBD UOG Code: Read to Succeed - Multi-generational literacy program Location: **Priority Need Category** Patterson Park neigborhood Public Services Select one: **Explanation:** Literacy Matters to Patterson is a collaborative effort of Read to **Expected Completion Date:** Succeed, Habitat for Humanity and the Murfreesboro Parks & 6/30/2015 Recreation Department. The program works with children and adults Decent Housing to promote literacy. The 2000 Census estimated 44% of Rutherford Suitable Living Environment County residents read at or below 3rd-grade level. **Economic Opportunity** Specific Objectives Increase the availability of affordable owner housing ▾ Outcome Categories Availability/Accessibility ▾ Affordability Sustainability 01 People Proposed 150 Accompl. Type: Proposed Accomplishments Underway Underway **Project-level** Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete **Proposed Outcome** Performance Measure **Actual Outcome** SL-1 Persons attending literacy programs Matrix Codes 05H Employment Training 570.201(e) Matrix Codes Matrix Codes ▾ Matrix Codes Matrix Codes Proposed Amt. \$5,000 Proposed Amt. Fund Source: CDBG 2 **Actual Amount Actual Amount Program Year** Proposed Amt. Proposed Amt. Fund Source: Fund Source: **Actual Amount** Actual Amount Proposed Units Proposed Units 150 01 People Accompl. Type: Actual Units Actual Units **Proposed Units** Proposed Units

Fifth Program Year Action Plan

Actual Units

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Grantee Name: City of Murfreesboro, Tennessee

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Grantee Name: City of Murfreesboro, Tennessee CPMP Version 2.0 Homeless Project Name: IDIS Project #: UOG Code: TN471362 MURFREESBORO Description: The Journey Home - Journey Works Community Garden Location: **Priority Need Category** 308 West Castle Street Public Services Murfreesboro, TN Select one: **Explanation:** Funding will help pay salary of gardener who will oversee garden **Expected Completion Date:** which provides fresh produce for Community Café which feeds 6/30/2015 homeless individuals. Decent Housing Suitable Living Environment **Economic Opportunity** Specific Objectives Improve the services for low/mod income persons Outcome Categories Availability/Accessibility 2 Affordability Sustainability 100 Proposed 01 People Accompl. Type: Proposed **Accomplishments** Underway Underway **Project-level** Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete Proposed Outcome Performance Measure **Actual Outcome** Number of persons receiving hot lunch 05H Employment Training 570.201(e) Matrix Codes Matrix Codes Matrix Codes ▾ Matrix Codes Matrix Codes Proposed Amt. \$5,886 Proposed Amt. Fund Source: CDBG 2 Actual Amount **Actual Amount** Program Year Proposed Amt. Proposed Amt. Fund Source: Fund Source: **Actual Amount Actual Amount** 100 Proposed Units Proposed Units 01 People Accompl. Type: **Actual Units Actual Units** Proposed Units **Proposed Units** Accompl. Type: Accompl. Type:

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Actual Units

Fair Housing Checklist

The Checklist below is used by HUD's Office of Fair Housing and Equal Opportunity (FHEO) to evaluate the City's Annual Action Plan (AAP) submission and the City's compliance with the requirement to Affirmatively Further Fair Housing and applicable non-discrimination regulatory requirements. The responses (in italics) are provided to HUD by the City to facilitate the evaluation process.

- 1a. Did the jurisdiction provide a summary of its civic participation and consultation process (including efforts to broaden public participation) in the development of the plan, a summary of citizen comments or views on the plan and a written explanation of the comments not accepted and reasons why these comments were not accepted? (See 24 CFR 91.220(b)). Yes
- b. Are the comments posted on the jurisdiction website? If yes, provide like to website:

Fifth Year Action Plan and Third Year CAPER available for review at City website http://www.murfreesborotn.gov. Fourth Year CAPER to be posted in September 2014.

- c. Briefly summarize the public participation activities, or refer to page/s of AAP where jurisdiction summarizes the activities. See pp. 21-22, 44-45
- 3. Is there a summary of the annual objectives relating to affirmatively furthering fair housing or civil rights that the recipient expects to achieve during the forthcoming year (see 24 CFR 91.220(c)(3)) and the activities it will undertake during the next year to address priority needs and objectives (See 24 CFR 91.220(d)). State pages where information was found in the AAP. Yes, see pp. 44-45.
- 4. Did the jurisdiction provide outcome measures for activities; in particular civil rights activities? (See 24 CFR 91.220(e). State pages where information was found in the AAP. *Yes, see pp. 39-40, 60-79*.
- 5. Is there a description of the geographical areas of the recipient (including areas of low-income and minority concentration) in which it will direct assistance during the ensuing program year, providing rationale for priorities for allocating investment geographically? (See 24 CFR 91.220(f)). (If appropriate, the recipient should estimate the percentage of funds it plans to dedicate to target areas.) State pages where information was found in the AAP. Yes, see pp. 9-13.
- 6. Is there discussion of the recipient's strategy to remove or ameliorate negative effects of public policies that serve as barriers to affordable housing? (See 24 CFR 91.220(j)). Such policies, procedures, and processes include, but are not limited to, land use controls, tax policies affecting land, zoning ordinances, building codes, administrative fees and charges, growth limitations, and policies affecting the return on residential investment). State pages where information was found in the AAP. Yes, pp. 29-31.
- 7. If the recipient indicates that lack of affordable housing is an impediment to fair housing choice in its AI, are the actions the recipient is taking to address that impediment through creation of additional units of affordable housing consistent with the strategies and goals identified in its five-year Consolidated Plan strategy? ____ Yes ____ No _X N/A

8.	Do the activities proposed in this AAP address the local objectives and priority needs, with respect to protected class populations, identified in the Strategic Plan? X Yes No State page/s where information was found in the AAP:
9.	Do proposed activities or objectives offer demonstrable ways to measure progress in addressing identified needs of minorities, people with disabilities, and other protected class populations? X Yes No
10.	Give examples of activities identified in the AAP which appear to meet the needs of protected classes – or – explain how the AAP has failed to explain the benefit of funded activities to protected class populations. Note for each the page/s in the AAP and/or IDIS where activity is summarized. See pp. 9-13 and 56 for discussion of racial and ethnic composition of Murfreesboro; Affordable Housing Program, Housing Rehabilitation, Acquisition – see pp. 27-28; Fair Housing Matters Conference – see p. 44
11.	Are the proposed activities likely to be effective for addressing identified impediments? X Yes No Why or why not?
12.	Is the money budgeted for each activity sufficient for that activity to be effective? X Yes No Why or why not?
13.	Does the jurisdiction plan to use HOME money to fund and new-construction housing? Yes X No Murfreesboro is not a HOME PJ (participating jurisdiction).
14.	Do proposed community development programs and activities (e.g., economic development, neighborhood strategy) include areas of minority concentration and persons with disabilities? X YesNo
a.	Do these proposed programs help redress any identified imbalances in benefits and services or increase the level of, and opportunities for, participation in the jurisdiction's community development? X Yes No
b.	If the funding was granted in conjunction with a NOFA application, were the actions taken and outcomes achieved in accordance with the NOFA announcement, application, grant agreement and approved timetable? N/A

☐ This certification does not apply. ☐ This certification is applicable.

NON-STATE GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about
 - a. The dangers of drug abuse in the workplace;
 - b. The grantee's policy of maintaining a drug-free workplace;
 - c. Any available drug counseling, rehabilitation, and employee assistance programs; and
 - d. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will
 - a. Abide by the terms of the statement; and
 - b. Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted
 - a. Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- 7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

- 8. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 9. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 10. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Share Metaland	5/5/14
Signature/Authorized Official	Date
Shane McFarland	
Name	
Mayor	
Title	
PO Box 1139	
Address	
Murfreesboro, TN 37133-1139	
City/State/Zip	
(615) 849-2629	

Telephone Number

☐ This certification does not apply.☐ This certification is applicable.

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 11. Maximum Feasible Priority With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 12. Overall Benefit The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2012, 2013, 2014, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 13. Special Assessments It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

- 14. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 15. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

 $\label{lem:complex} \textbf{Compliance with Laws --} \ \ \text{It will comply with applicable laws}.$

Shane Metalemel	5/5/14
Signature/Authorized Official	Date
Shane McFarland	
Name	
Mayor	
Title	
PO Box 1139	
Address	
Murfreesboro, TN 37133-1139	
City/State/Zip	
(615) 849-2639	
Telephone Number	

This	certification	does	not	apply
⊠ This	certification	is ap	plica	ble.

APPENDIX TO CERTIFICATIONS

Instructions Concerning Lobbying and Drug-Free Workplace Requirements

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Drug-Free Workplace Certification

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant: Place of Performance (Street address, city, county, state, zip code)

 Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 21.

Place Name	Street	City	County	State	Zip
Community Development Dept.	211 Bridge Ave.	Murfreesboro	Rutherford	TN	37130

- 7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules: "Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15); "Conviction" means a finding of guilt (including a plea of *nolo contendere*) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes; "Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance; "Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including:
 - a. All "direct charge" employees;
 - all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and
 - c. temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of

the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Note that by signing these certifications, certain documents must completed, in use, and on file for verification. These documents include:

- 1. Analysis of Impediments to Fair Housing
- 2. Citizen Participation Plan

Telephone Number

3. Anti-displacement and Relocation Plan

Share Metaland	5	15/14
Signature/Authorized Official	Date	
Shane McFarland		
Name		
Mayor		
Title		
PO Box 1139		
Address		
Murfreesboro, TN 37133-1139		
City/State/Zip		
(615) 849-2629		



SF 424

AN DEVELO			
May 15, 2014	B-14-MC-47-0009		Submission
Date Received by state	State Identifier	Application	Pre-application
Date Received by HUD	62-6000374	☐ Construction	☐ Construction
		[X] Non Construction	☐ Non Construction
Applicant Information			
City of Murfreesboro, Tennes	see	TN471362 MURFREESI	BORO
211 Bridge Avenue		89553861	
P.O Box 1139	T	Municipal	
Murfreesboro	Tennessee	Community Developmer	nt Department
37133-1139	U.S.A.		
Employer Identification Number	er (EIN):	Rutherford County	
62-6000374		Program Start Date 07/2	
Applicant Type:		Specify Other Type if r	necessary:
Local Government: City			
			U.S. Department of
Program Funding			g and Urban Developmen
Catalogue of Federal Domestic A			oject(s); Areas Affected by
Project(s) (cities, Counties, locali	ties etc.); Estimated Fun	aing	
Community Development Bloc	k Grant	14.218 Entitlement Gran	t
000000 :		D : :: (A	· ODDO D(/)
CDBG Project Titles Direct Home Rehabilitation; Acquisition; Infras			ected by CDBG Project(s) –
Buyer Counseling; Literacy; Seni	or Services: Youth	le City of Mullicespoid, TN	
Services; Health Services; Abuse	ed and Neglected Childre	en;	
Employment Training; Administra	tion; Administration-Fair		
Housing	, la , 11.0 1.11.1		·1
\$755,471 CDBG Grant Am	bunt \$Additional HU	D Grant(s) Leveraged Descr	ibe
Additional Federal Funds Levera	ged	Additional State Funds L	everaged
	5		
\$Locally Leveraged Funds		\$Grantee Funds Leverage	jed
\$15,000 Anticipated Program	ncome	Other (Describe)	
Total Funds Leveraged for CDBC	3-based Project(s)		
Total Famas Estaragea for GEE	- 2000u : :0 j 00!(0)		
Home Investment Partnerships	s Program	14.239 HOME - N/A	
HOME Project Titles		Description of Areas Affe	ected by HOME Project(s)
I TO INC 1 TO JECK TIMES		Description of Aleas Alle	otod by Howie Floject(S)
\$HOME Grant Amount	\$Additional HUI	D Grant(s) Leveraged Descr	ibe
\$Additional Federal Funds Lever	aged	\$Additional State Funds I	Leveraged
	<u> </u>		9

		\$Gra	ntee Funds L	Leveraged
		Othe	r (Describe)	
ME-based Projec	ct(s)	<u> </u>		
ople with AIDS	3	14.24	11 HOPWA -	N/A
		Desc	ription of Are	eas Affected by HOPWA Project(s)
\$Add	litional H	UD Grant((s) Leverage	d Describe
eraged		\$Add	itional State	Funds Leveraged
		\$Gra	ntee Funds L	Leveraged
		Othe	r (Describe)	
PWA-based Proj	ject(s)	·		
ogram		14.23	31 ESG – N/A	A
		Desc	ription of Are	eas Affected by ESG Project(s)
\$Additional H	IUD Grar	nt(s) Leve	raged	Describe
eraged		\$Add	itional State	Funds Leveraged
		\$Gra	ntee Funds L	Leveraged
				- \$178,902 – ESG grant from ng Development Agency
6-based Project((s)	•		
		Is applica	tion subject t	o review by state Executive Order
Tennessee - Fo				2, 12.1.2.1.2, Olaio 2,10000 Olaio
		☐ Yes		ation was made available to the
				2372 process for review on DATE
		[X] No		not covered by EO 12372
[X] No		☐ N/A	Program ha	as not been selected by the state
	\$Add eraged SAdditional Feraged S-based Projector Tennessee - For	PWA-based Project(s) Fogram SAdditional HUD Granteraged S-based Project(s) Tennessee - Fourth any federal debt? If onal document	PWA-based Project(s) Sadditional HUD Grant(s) PWA-based Project(s) Sadditional HUD Grant(s) PWA-based Project(s) Sadditional HUD Grant(s) Leve Paraged Sadditional HUD Grant(s) Leve Sadditional HUD Grant(s) Leve Sadditional HUD Grant(s) Leve Sadditional HUD Grant(s)	SAdditional HUD Grant(s) Leveraged SAdditional State

John	H.	Callow
Community Development Director	615-890-4660 (Phone)	615-217-2260 (Fax)
callow@murfreesborotn.gov	www.murfreesborotn.gov	Other Contact
Signature of Authorized Represent		5/5/14